# ICC LENIENCY MANUAL SECOND EDITION 2018

A user-guide for filing leniency applications worldwide



POLICY AND BUSINESS PRACTICES



# ICC LENIENCY MANUAL SECOND EDITION 2018

A user-guide for filing leniency applications worldwide

Prepared by the ICC Commission on Competition

#### **ACKNOWLEDGEMENTS**

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## INTRODUCTION

## **Cartels**

Cartels are agreements made between competitors to engage in illegal arrangements such as price fixing, market sharing or customer allocation, production limitation, and bid rigging. Cartels are harmful to consumers and customers because they result in increased prices and reduced choices. Cartels can also have a negative impact on economic growth and innovation, especially when they prevent new competitors from entering the market and lead to an increase in public investment costs. More importantly, cartels are considered to be the most serious violation of competition law all over the world and, as a result, fighting them has become a priority for competition agencies worldwide. Cartel activities are subject to heavy fines for both undertakings¹ and individuals, and in some jurisdictions, to criminal sanctions including imprisonment.

# **Leniency programmes**

Cartels are usually difficult to detect and to investigate. Cooperation from cartel participants is key to uncovering and punishing the illegal practices. Today most jurisdictions have developed programmes that offer a whistleblower (a cartel participant which provides information and evidence of a cartel and cooperates with the agency to detect and prove the infringement) a reduced fine or even total immunity from a fine imposed on a company active in a cartel including its employees. These programmes, known as "leniency programmes" or "leniency policies", help competition agencies to have access to first-hand evidence, and to uncover and eliminate secret cartels. A leniency programme sets forth the framework for rewarding a cartel participant which is willing to cooperate with a competition agency.

The meaning of the terms "leniency", "immunity", and "amnesty" differs among jurisdictions. In this manual the term "immunity" refers to a full (100%) reduction of fine and the term "reduction of fines" refers to a reduction of fine lower than full immunity. The term

"leniency" is used to describe both immunity and a fine reduction. The term "amnesty" describes immunity from all sanctions. The term "leniency policy" or "leniency programme" refers to the set of rules in the form of a legal act or guidelines adopted by the competition agency governing the leniency process.

Immunity can only be granted to the first-in applicant which provides a competition agency with information about the cartel activity. Most leniency programmes offer immunity to the first applicant that reports cartel activity before the commencement of an investigation. However, some leniency programmes also grant immunity to the first-in applicants that report the cartel after the start of the investigation in cases where the agency does not possess sufficient evidence to prove the infringement and the applicant can offer such evidence.

Leniency programmes also apply to subsequent applicants which, should they provide a given competition agency with substantial new evidence, can obtain a reduced fine. Depending on the timing of the application and the quality of the evidence submitted, the extent of the fine reduction differs from jurisdiction to jurisdiction, varying between 10% and 50% of the fine that would otherwise be imposed on an applicant. In some countries, the order of the applicants is a decisive factor. It means that the sooner the applicant approaches the competition agency and submits the evidence of the infringement the greater the reduction of fine it can obtain (e.g. in many jurisdictions the first applicant to provide new evidence can benefit from fine reduction of 30-50%, the second 20-30% and the other applicants would have their fine reduced by 20% maximum). However, in some jurisdictions (e.g. European Union) the leniency programmes aim to maintain the race between the applicants for reduction of fines and attach greater importance to the value of the evidence submitted—then in order to qualify for higher band of the fine reduction the applicant does not only have to be the first to apply for fine reduction but also to be the first to submit the evidence constituting significant added value. Otherwise, the applicant that applies later but submits the evidence reaching the threshold of significant added value will benefit

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<sup>1</sup> In this document, the term "undertaking" refers to any entity engaged in any commercial activity.

<sup>2 &</sup>quot;Amnesty" is often used in the United States.

from a higher percentage of reduction. The exact level of fine reduction an undertaking will obtain within the certain band, to which it has been assigned, is usually determined in a final decision ending the proceedings and depends mainly on the total value of cooperation of each applicant. The reduction of fines is also granted to applicants which, for a number of reasons, do not qualify for immunity (e.g. coercers, cartel ringleaders<sup>3</sup>).

Apart from submission of information and evidence, the applicant must meet other requirements in order to be granted immunity or a fine reduction. Generally, the applicant must cease its participation in a cartel (usually immediately after the application is filed unless the competition agency decides differently, and sometimes no later than the time of the application), refrain from disclosing the facts in the application or any part of it, and cooperate with the agency during the investigation and court proceedings.

Very often the applicant will be granted conditional leniency first. In such cases its full cooperation with the competition agency during the time of the investigation will be necessary in order to obtain a final leniency decision—leniency is often granted in the decision issued by the agency at the end of the proceedings in a given case. In jurisdictions where leniency is granted in the form of an agreement signed between the agency and the applicant, the agency generally has the right to terminate the agreement and revoke the leniency if the applicant does not comply with the requirements set in the agreement, or if it does not cooperate fully and continuously with the competition agency throughout the proceedings.

#### **Exclusion**

Certain applicants are not eligible for leniency, immunity, or a fine reduction, and the exclusion varies from country to country. Indeed, in many jurisdictions, any entity which coerced other firms to participate in a cartel activity cannot be granted immunity or even a fine reduction. In other places, the exclusion also applies to the cartel ringleaders.

#### Marker

In principle, when a leniency application is filed, the applicant must join to it all cartel-related information including any supporting evidence based on an evidentiary threshold. This is known as formal (full) application. Collecting the required evidence can be a long process. In some cases an applicant can obtain a marker before the formal application is filed. A marker confirms the applicant's place in the queue for leniency and sets a time limit for the submission of information and evidence that meet the relevant threshold for leniency.

An applicant which has not yet substantiated the formal application can file a shortened version (request for marker), which includes general information about the cartel. Most often, the applicant must disclose its identity in order to obtain a marker. However, in some countries, a marker could be granted as a result of an anonymous contact (e.g. by phone).

If a competition agency accepts a shortened application, then the applicant will be granted a marker. If the applicant provides an agency with all the necessary information and evidence within the period set by the agency, the completed formal application will reflect the date on which the marker was granted.

It is possible that a marker can be granted to the first-in applicant only. In such cases the status of non-first-in applicants (i.e. subsequent applicants) will be put on hold until the agency takes a position on the first application. If the first application is not accepted and the applicant is not granted conditional immunity, a subsequent application for immunity will be considered by the agency. Otherwise, the subsequent applicants will not be eligible for full immunity, and a fine reduction will be the only outcome.

In jurisdictions where a marker can be granted to subsequent applicants, applications are processed simultaneously, and again, the timing of the filing, the disclosure and the credibility of the evidence are key in obtaining immunity or defining the amount of the fine reduction. However, it is important to note that not all leniency programmes provide for a marker system.

<sup>3</sup> The term "ringleaders" is used to describe any entity that initiated or led a cartel.

# **Leniency plus**

Leniency plus regulation (sometimes called "amnesty plus") is becoming increasingly popular in leniency programmes. Under leniency plus, an applicant which is eligible for a fine reduction in relation to a cartel in a particular market and is the first-in to inform the agency about another cartel taking place in a separate market, will obtain total immunity in relation to the second cartel and an additional fine reduction in relation to the first cartel.

# **Leniency for individuals**

Leniency applicants can be undertakings and / or individuals such as a company's board members, managers, or other employees. As individuals can be held liable for competition law infringements, they can also apply for leniency and do so independently from the undertaking. There is usually "one queue" for leniency applicants regardless of whether they are individuals or undertakings. An individual must fulfill the same requirements as an undertaking in order to obtain leniency. The individual can benefit from the application filed by the undertaking and be eligible for a so-called "derivative leniency". In most jurisdictions an application made by an undertaking also covers its employees provided that the latter cooperate with the agency during the time of the investigation.

# **Summary leniency applications in the European Union**

In the European Union, summary applications may be used in cases concerning more than three European Union Member States. If a full application has been filed with the European Commission, national competition agencies can grant provisional protection to the applicant on the basis of very limited information. Should any of the national competition agencies pursue the case, the applicant will be given additional time to complete its application. A marker sought through a summary application protects the applicant's position under the respective national leniency programme and operates as an indefinite marker, in particular during the case allocation phase.

Summary applications are accepted in most Member States and can be submitted in English (either throughout the entire

procedure or accompanied by a translation into the official language at a later stage).

# Independence of particular leniency programmes

Leniency programmes are autonomous and independent of other national programmes. A leniency application filed with one competition agency will be considered as official in that jurisdiction only. In the case of multi-jurisdictional applications, maintaining the same material scope of the application is essential otherwise an applicant may face the risk of being granted immunity in one country and being fined in another. Furthermore, the same level of protection should be maintained in the participating jurisdiction. Today there is a lack of a common leniency application system at the European Union level which implies that applications submitted to the European Commission and the summary applications filed with national competition agencies are assessed independently. National agencies have no obligation to interpret the summary application with respect to the application submitted to the European Commission.

# How to use the ICC Leniency Manual?

The ICC Leniency Manual starts with an outline of the generic leniency application process then delves into the specific filing requirements in targeted countries. The countries are organized in chapters listed in alphabetical order for easy reference. Each chapter features a factsheet which includes a list of issues that the leniency applicant should think about when considering filing an application in a specific country together with a short description of leniency in that country. Furthermore, each chapter provides a colour-coded flowchart which aims to guide the user through each stage of a leniency application process from the very initial contact with the competition agency to its final decision.

A **reference guide** or *aide-mémoire* designed to explain the basic requirements under a generic leniency application is provided at the end of the manual and should be used as a companion to the flowcharts.

#### **REFERENCE GUIDE**

TO BE USED WITH THE COUNTRY FLOWCHARTS

(aide-mémoire on the basic leniency application filing requirements)

Generally, in order to benefit from a leniency programme an applicant must take the following steps:

Marker request

#### Marker request

At the time of the request for a marker a brief description of conduct must be submitted including:

- · applicant's identity
- parties to the agreement
- · products, services affected
- geographic scope
- duration

- aim / nature of the agreement
- information about other competition agencies from whom the leniency has been obtained or which will be requested
- sometimes names and positions of individuals involved

In addition, detailed information about: the circumstances under which an agreement was concluded, the role of each participant, and the scope and circumstances of cooperation must be provided with the formal (full) application.

Evidence threshold

Evidence threshold

#### Submission of information and evidence

The value of the evidence to be submitted by the applicant depends on the time and order of the application. The evidence thresholds are:

- First applicant before commencement of the investigation or any formal actions: information about the cartel conduct and evidence enabling the initiation of the proceedings and / or carrying out of inspection
- First applicant—after commencement of the investigation or any formal actions: evidence enabling proof of cartel conduct / enabling finding of infringement / evidence enabling the progress of the inspection (if it has not been conducted yet)
- Subsequent applicants: evidence having significant added value to the case, information unknown to the authorities



#### Requirements

In order to benefit from a leniency programme, the applicant must:

- end its participation in the cartel (before submitting an application or immediately after depending on the jurisdiction. Sometimes the agency can decide differently and will ask the cartel participant not to put a sudden end to its participation in order to avoid raising any suspicion)
- refrain from disclosing the existence of the application and any of its content
- · comply with the duty to cooperate

Cooperation

#### Cooperation

The applicant is required to cooperate with the agency throughout the proceedings, also after submitting the application. The most important elements of cooperation include:

- attending meetings with the competition agency
- submitting statements, evidence, documents and information
- ensuring employees, managers, and directors are available for interviews
- not destroying, falsifying or concealing the evidence
- answering the agency's requests
- conducting an internal investigation (sometimes)

# **GENERIC LENIENCY APPLICATION PROCESS**

In jurisdictions where a marker can only be granted to the first-in applicant, the flowcharts introduce two processes: one for the first-in applicant who can be given a marker and another one for subsequent applicants. The status of non-first-in applicants is put on hold until the agency takes a position on the first application. If the first application is not accepted and the applicant is not granted conditional immunity, a subsequent application for immunity will be considered. Otherwise, the subsequent applicants will not be eligible for full immunity but only for a fine reduction. In jurisdictions where a marker can also be granted to subsequent applicants, there is a single process, as illustrated in the flowchart to the right, as the applications are handled simultaneously. However, in both cases, it is common practice to submit an alternative application i.e. to apply for immunity and to ask the competition agency, in the event immunity is not granted, to process the application as the application for a fine reduction. The key stages of a leniency application include:

**Initial contact**—the applicant can usually contact the competition agency anonymously and seek information about the application process, or sometimes even about the availability of a marker.

**Request for a marker**—a shortened application which includes general information about the cartel along with a request for additional time to submit a formal application.

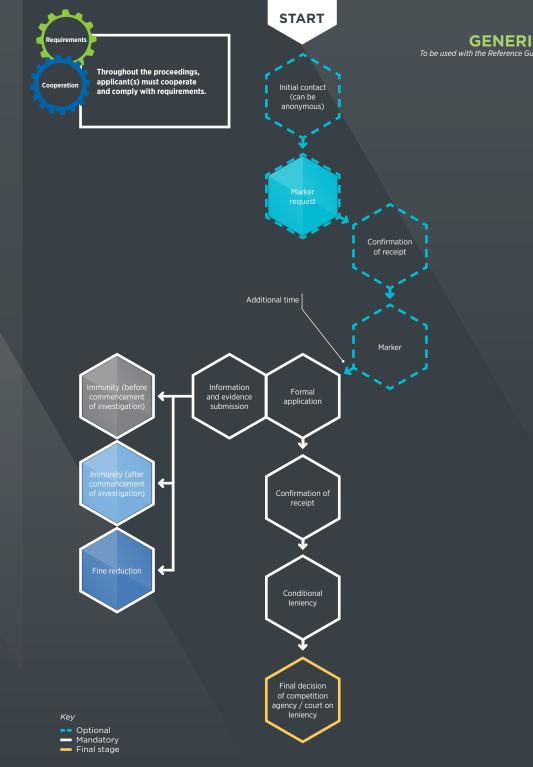
**Formal application**—full application containing all the relevant information and supporting evidence with the difference depending on the required **Evidence threshold**.

**Evidence threshold**—the evidence that has to be submitted by the applicant depending on whether the applicant seeks immunity before the commencement of an investigation or any formal actions, or after the commencement of investigation or any formal actions, or whether the applicant seeks a fine reduction.

**Confirmation of receipt**—confirmation of submission of the application in the form of a request for a marker or formal application or confirmation of submission of evidence, specifying the time and date of the submission of the application or information / evidence.

**Conditional leniency**—conditional assurance that the requirements for leniency are met, and issued after initial assessment of the application in the form of a conditional leniency agreement, conditional leniency letter or conditional confirmation of compliance with the conditions, depending on the jurisdiction. The decision is conditional upon fulfilment of the **requirements** and **cooperation** with the agency.

**Final decision on leniency**—a final decision of the competition agency or court depending on the jurisdiction and whether the requirements and duty of cooperation are fulfilled. The final decision can also take the form of a leniency agreement.



# REGION European Union AGENCY

European Commission (EC)

#### **FAST FACTS**

#### **Maximum fines**

**Undertaking:** 10% of the annual turnover of the capital group

#### Scope of leniency

Administrative fines Cartels

# **Leniency available for** Undertaking

# Reduction in fines

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant who coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

In writing (e-mail, fax, post) or orally (in person) E-mail: comp-leniency@ec.europa.eu Phone (for initial contact): +32 2298 4190 or +32 2298 4191

#### Available languages

All Member States languages

#### Marker

Yes (only for the first-in applicant)

#### **Brief description of leniency**

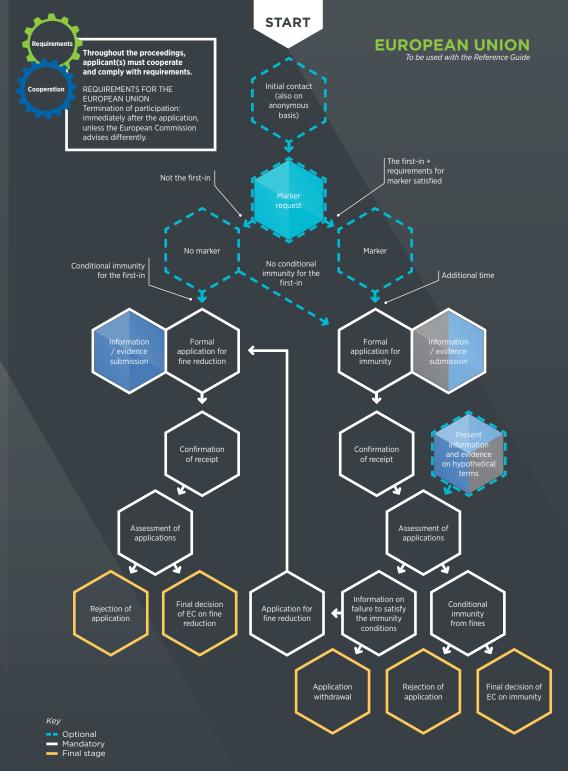
Immunity may only be granted to the first applicant which informs the European Commission of a cartel and provides evidence that enables the European Commission to conduct an inspection or to prove the cartel infringement.

Undertakings which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the European Commission. The European Commission will evaluate the final position of each undertaking which filed an application for a reduction of a fine at the end of the administrative procedure in any decision adopted.

It is possible to obtain a marker for immunity applications, however the marker is granted at the discretion of the European Commission on a case-by-case basis. An applicant is required to justify a request for marker. Information on whether the marker is available will generally be given within 24 hours.

The European Commission will not consider other applications for immunity from fines before it has taken a position on an existing application in relation to the same alleged infringement, irrespective of whether the immunity application is presented formally or whether a marker is requested. If the application for immunity is not accepted, the European Commission will contact the subsequent marker applicants.

It is also possible to submit a hypothetical application for immunity. A marker and a hypothetical application cannot be combined due to their different purposes and features. The hypothetical application is available to allow companies to ascertain whether the evidence in their possession would meet the immunity threshold before disclosing their identity or the infringement. The undertaking must present full information and evidence but without disclosing its identity. A marker is granted to protect the place in the queue of an applicant which has not yet gathered all the evidence. To obtain a marker the undertaking must provide some details of the cartel and other general information including the identity of the applicant.



# COUNTRY Australia

# **AGENCY**

Australian Competition and Consumer Commission (ACCC)

## **FAST FACTS**

#### Maximum fines Undertaking: whichever the greater of:

- AUD 10 million
- · three times the total value of the benefits obtained that are reasonably attributable to the offence or contravention
- where benefits cannot be fully determined, 10% of the group's annual turnover

#### Individual:

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Criminal cartel offence: 10 years in jail and / or a fine of AUD 360.000 Civil contravention: a pecuniary penalty of AUD 500,000

#### Scope of leniency

Civil liability, indirectly also criminal liability Cartels

Leniency available for Undertaking, individual

#### Reduction in fines

Amount: determined on case-by-case basis Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity or a fine reduction

# Leniency plus

Yes

#### How to submit an application

The only valid way to make an immunity application or request a marker is to contact the ACCC Immunity Hotline

E-mail: cartelimmunity@accc.gov.au Phone: +61 (02) 9230 3894 (when calling the telephone hotline, it will not be adequate to leave a voicemail or other message)

#### **Available languages** English

## Marker

Yes (only for the first-in applicant)

#### Brief description of leniency

In Australia immunity or a fine reduction is granted under the ACCC's immunity and cooperation policy for cartel conduct. Immunity is only available to the first-in applicant. A subsequent party may still seek leniency (fine reduction) by cooperating with the ACCC under its cooperation policy.

The ACCC is responsible for granting civil immunity and the Commonwealth Director of Public Prosecutions (CDPP) is responsible for granting criminal immunity. The CDPP has yet to bring a criminal prosecution in Australia.

The policy applies to civil proceedings brought by the ACCC. However, the ACCC is also the first point of contact when seeking immunity from criminal proceedings from the CDPP. In order to benefit from the leniency programme the applicant must admit that its conduct may constitute a contravention(s) of the competition law. In the case of undertakings, admissions have to be a truly corporate act.

When the ACCC considers that an applicant meets the conditions for immunity, it will grant conditional civil immunity. The conditional civil immunity will become final at the

conclusion of the proceedings being made against other cartel members.

The ACCC will also make a recommendation to the CDPP that immunity from criminal prosecution be granted. The CDPP exercises an independent discretion when considering such a recommendation. If the CDPP is satisfied that the applicant satisfies the ACCC's criteria for civil immunity, it can provide a letter of comfort to the applicant. Prior to commencement of prosecution the applicant will be granted criminal immunity subject to fulfilment of the conditions and requirements. If they are fulfilled, the immunity becomes final. Revocation of civil and criminal immunity is possible if the applicant breaches conditions of immunity.

#### **Cooperation policy**

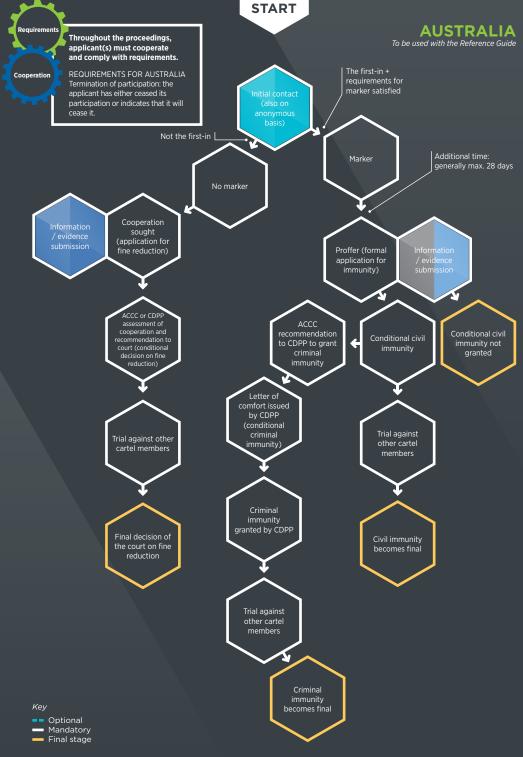
Civil proceedings: If a party cooperates in an investigation, the ACCC will identify this cooperation in its submissions to the court. These recommendations are not binding, but, as a matter of general principle, courts, in exercising of their discretion, will afford leniency to cooperative parties including in respect to civil penalties. In rare circumstances, the ACCC may use its discretion to grant full immunity from ACCC-initiated civil proceedings to a cooperating party.

Criminal proceedings: The CDPP will identify, by way of submissions to the sentencing court, any cooperation by the party with the ACCC or law enforcement agencies. Ultimately, the court will use its discretion in imposing a sentence or penalty for cartel conduct. The court will consider the degree to which the party has cooperated with law enforcement agencies in the investigation of the offence, or other offences.

#### Individuals and related corporate entities

Derivative immunity: If an undertaking qualifies for conditional immunity, it may seek derivative immunity for related corporate entities and / or current and former directors, officers and employees. Those parties must satisfy the criteria individually, in particular: cooperate with the ACCC, admit to their involvement in the cartel conduct and provide full, frank and truthful disclosure to the ACCC.

Individuals who apply for leniency individually must satisfy all the criteria for leniency. Immunity is available to directors, officers or employees who are, or were party to a cartel.



# COUNTRY Austria

UNDERTAKING: Austrian Federal Competition Authority (FCA)— Bundeswettbewerbsbehörde INDIVIDUAL: Austrian Federal Antitrust Prosecutor (FAP)—Bundeskartellanwalt in cooperation with the Public Prosecutor's Office (PP)

# **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover of the capital group Individual:

- Fine of up to 360 times the daily fine rate or imprisonment for up to 6 months (the individual's participation in an anti-competitive conduct may qualify as a committal of the criminal offence fraud)
- Imprisonment for up to 3 years (bid riggings)

#### Scope of leniency Undertaking:

Administrative fines Cartels and vertical agreements Individual:

Criminal liability
Cartels and vertical agreements

# Leniency available for

Undertaking, individual

# Reduction in fines Undertaking:

Amount: up to 50% of the fine Number of applicants: no limitation

# Exclusion Undertaking:

An applicant which coerced others to participate cannot obtain immunity or fine reduction

# Leniency plus

Nο

# How to submit an application Undertaking:

In writing (e-mail, fax, post) or orally (in person)
E-mail: wettbewerb@bwb.gv.at

Fax: +43 1 587 42 00

Address: 1020 Wien, Radetzkystraße 2 Phone: +43 1 245 08 303 or

+43 1 245 08 126

#### Individual:

In writing (post) or orally (in person) Dr. Alfred Mair Address: 1016 Wien, Schmerlingplatz 11 Phone: +43 1 52 1 52 0

#### Available languages

Undertaking: German or English (German translation must be provided on request) Individual: German

#### Marker

**Undertaking:** Yes (only for the first-in applicant)

#### **Brief description of leniency**

Participation in cartels and anticompetitive vertical agreements is subject to, respectively administrative fines under competition law for undertakings and criminal sanctions under criminal law for individuals. Individuals cannot be held liable under the competition law. In Austria there are in fact two separate leniency programmes—one for undertakings administered by the Austrian Federal Competition Authority (FCA) and another for individuals administered by the Austrian Federal Antitrust Prosecutor (FAP) in cooperation with the public prosecutor's office (PP).

#### Undertakings

Immunity may only be granted to an applicant, who informs the FCA of a cartel and provides evidence that enables the FCA to file a well-founded application. It is possible to obtain a marker for immunity applications. Undertakings which do not qualify for immunity may benefit

from a reduction of fines if they provide information and evidence, which represents significant value with respect to the evidence already collected by the FCA. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of the evidence.

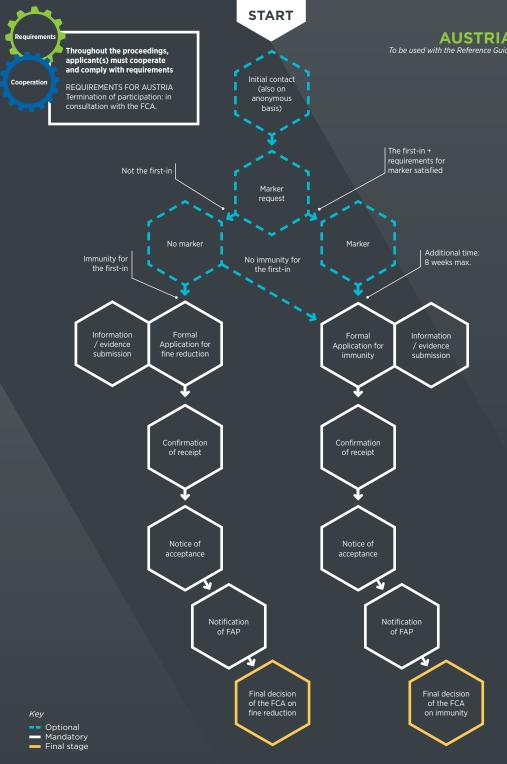
#### Individuals

Employees of undertakings, which are considered to obtain immunity or a reduction of fines under the corporate leniency programme, may be (fully) protected from the imposition of individual sanctions—for the same cartel conduct—by Austrian criminal courts.

In order to benefit from such a protection, the individual will have to contact the FAP. In practice, this will often be done in cooperation with the legal counsel of the employing undertaking who is interested to ensure the employee's full cooperation in connection with leniency application of the

undertaking. If the FAP within his discretion then decides, that it would be disproportionate to sanction employees of the concerned undertaking for a criminal action committed in the connection with the competition law infringement, the FAP has to inform the PP about the proceedings at the FCA, any other NCA or the Commission. Thereupon, the PP has to preliminary close the proceedings against the individual, preliminary exempt the individual from any criminal sanction and concede status as leniency applicant, all provided, that the individual declares to fully disclose all his knowledge that may be of any significance for the elucidation of the offences and voluntarily terminates the participation. In consideration of the FAP's discretion, the statue does not provide for a legally granted right of individuals to be exempted from sanctions.

Formally, the result of the individual's leniency proceedings is not linked to the results the undertakings' leniency proceedings



# COUNTRY Belgium

#### **AGENCY**

Belgian Competition Authority (BCA)—Autorité belge de la Concurrence

## **FAST FACTS**

#### Maximum fines

Undertaking or associations of undertakings: 10% of the annual turnover Individual: up to EUR 10,000

#### Scope of leniency

Cartels

#### Reduction in fines

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which led the activity or coerced others to participate cannot obtain immunity but can apply for a reduction of fine if all the requirements are satisfied

#### **Leniency plus**

No

#### How to submit an application

In writing or orally (in person) E-mail: veronique.thirion@bma-abc.be

Phone: +32 2 277 52 72 Fax: +32 2 277 53 23

Address: City Atrium, Rue du Progrès 50, Brussels 1210

info@bma-abc.be

## Available languages

Dutch, French, and English

#### Marker

Yes

#### **Brief description of leniency**

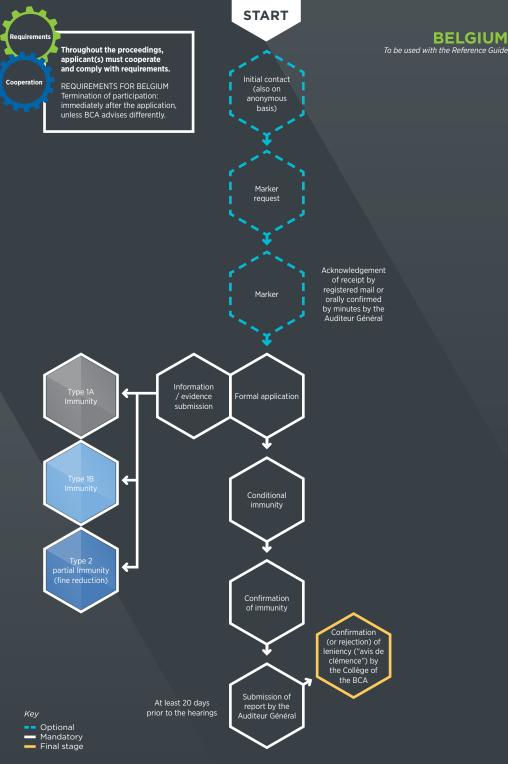
Full immunity (Type 1) may be granted to the first applicant who provides information and evidence of an alleged cartel that will enable the BCA to conduct a dawn raid (Type 1A) or who submits evidence sufficient to establish a competition law infringement (Type 1B), if the BCA has already the information on the alleged practices or has carried out a dawn raid.

Reduction of fines (Type 2) is available to applicants who fulfill the leniency requirements and according to the following scale:

- > 30% to 50% (inclusive) reduction for the first company that provides significant added value,
- > 20% to 40% (inclusive) reduction for the second company that provides significant added value,
- > 10 to 30% for subsequent applicant companies.

# Individuals

Individuals applying for leniency does not preclude the company from being granted Type 1 and 2 immunity. Immunity may be granted to individuals who have been involved in competition law infringements pursuant to article IV.1 § 4 of the Code of Economic Law and who can provide the BCA with information and evidence of the illicit practice.



BELGIUM

# COUNTRY Brazil

# **AGENCY**

Brazil's Administrative Council for Economic Defence (CADE) — Conselho Administrativo de Defesa Econômica

## **FAST FACTS**

#### Maximum fines

Undertaking: 20% of the annual turnover of the product covered by the infringement Individual: BRL 2 million (approximately US\$ 550.000) for individuals participating in the cartel activity for their own benefit, and 20% of the fine imposed on the undertaking for managers directly or indirectly involved

#### Scope of leniency

Total leniency: administrative fines, criminal liability Partial leniency: administrative fines Cartels and vertical agreements

# Leniency available for

Undertaking, individual

#### **Reduction in fines**

Partial leniency: a reduction of up to 2/3 of the fine, there is no criminal immunity Number of applicants: 1. Only the first-in

Cease and Desist Agreement (TCC): amount is up to 50% before the case is remitted to CADE's Tribunal, and up to 15% after the case is remitted to CADE's Tribunal

#### Exclusion

# Leniency plus

Yes

#### How to submit an application

In writing (in person, e-mail, post) or orally (phone, in person), E-mail: sqprocessual@cade.gov.br Address: SEPN 515, Conjunto D. Lote 4. Ed. Carlos Taurisano. Brasília/DF Phone: +55 6132 2184 45

#### **Available languages**

No specific requirement, as long as the language is understood by the CADE. A template of the Leniency Agreement is available online in Portuguese and English

#### Marker

Yes (only for the first-in applicants)

## **Brief description of leniency**

Immunity (total leniency) will be granted upon entering into the Leniency Agreement if the CADE did not have prior knowledge of the reported activity at the time the undertaking and / or the individual applied for the marker. Partial leniency (a fine reduction of up to 2/3 of the applicable penalty) will be granted upon fulfilment of the Leniency Agreement if the CADE already had prior knowledge of the activity at the time the undertaking and / or the individual applied for the marker, but did not yet have evidence likely to result in a conviction.

Total leniency grants full immunity. Partial leniency grants the benefit of a reduction of one to 2/3 of the applicable penalty, depending on how effective the cooperation is in fulfilling the Leniency Agreement as well as the good faith of the offender. Partial leniency does not affect potential criminal investigations.

Total or partial leniency can be granted only for a first-in applicant. Applicants that do not qualify for leniency may apply for a Cease and Desist Agreement, also with the CADE.

In the event of a breach of the Leniency Agreement or Cease and Desist Agreement the applicant will lose any of the benefits he has obtained.

#### Individuals

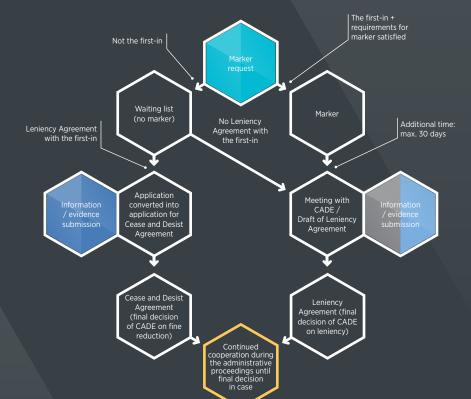
Both undertakings and individuals can apply for leniency, jointly or independently. The requirements are the same for companies and individuals and they all compete for the same marker (only one queue).

If the applicant is an undertaking, the benefits of the agreement can be extended to its current and former directors, managers, and employees, and to undertakings of the same economic group involved in the activity, as long as they cooperate with the investigations and sign the Leniency Agreement jointly with the undertaking. Individuals and undertakings of the same economic group may also be authorized to subscribe to the Leniency Agreement later by signing an addendum. Such an authorization is at the discretion of the CADE.

Likewise, if the applicant is an individual and the Leniency Agreement is signed without the participation of the undertaking(s) involved in the activity, the benefits will not be extended to the undertaking(s).

# Throughout the proceedings, applicant(s) must cooperate and comply with requirements. REQUIREMENTS FOR BRAZIL Termination of participation: by the conclusion of the Leniency Agreement.

To be used with the Reference Guide



**START** 

# Key

- Optional
- Mandatory Final stage

# COUNTRY Chile

#### **AGENCY**

National Economic Prosecutor (FNE)

— Fiscalía Nacional Económica

# **FAST FACTS**

#### Maximum fines

Undertaking and individual: Undertaking and individual: 30% of the offender's sales corresponding to the line of products or services associated with the infringement during the period of its duration or double of the economic benefit obtained by the conduct. In case it is not possible to calculate the sales or the economic benefit, a fine up to 60.000 UTA (approx. US\$ 52 millions)

#### Scope of leniency

Administrative fines Criminal sanctions Dissolution of entity Cartels

# Leniency available for

Undertaking, individual

#### **Reduction in fines**

For the first applicant there is full immunity. For the second applicant, a maximum reduction of 50% of the fine that otherwise would have been requested. Number of applicants: Only the first two applicants.

#### Exclusion

Applicant that organized the conduct and coerced others to participate cannot obtain immunity or a fine reduction

#### Leniency plus

Yes (FNE Guideline—not expressly contemplated in the law)

#### How to submit an application

Online at www.fne.gob.cl, by Phone: + 56 227535603 or e-mail: encargadodelacioncompensada@fne.gob.cl

#### Available languages

Available languages Spanish, English (if necessary)

#### Marker

Yes

#### **Brief description of leniency**

Immunity is available for the first applicant who informs the FNE of a cartel and satisfies the leniency requirements. The second applicant which provides evidence that represents significant added value to the one already collected by the FNE may be granted a reduction of the fine. A successful leniency application may be filed even if the FNE has already begun an investigation or conducted an inspection in relation to the relevant conduct.

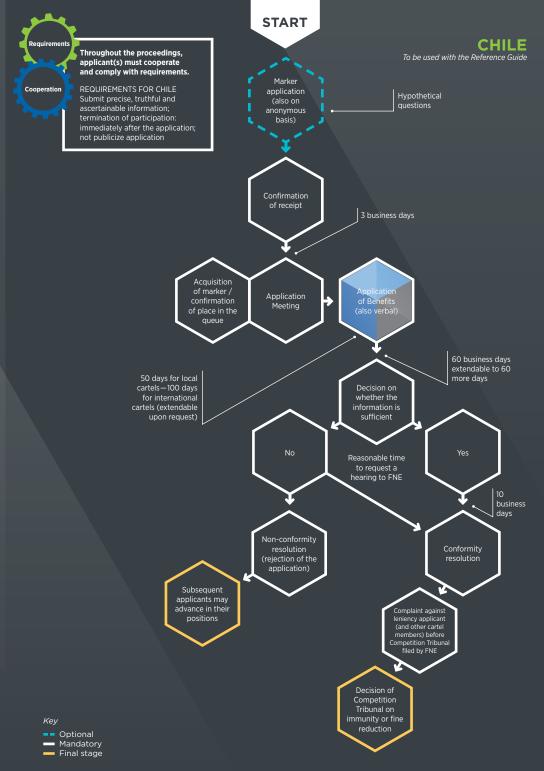
The FNE prosecutes cases before the Competition Tribunal, which is the only institution that can impose fines or remedies. However, the Competition Tribunal cannot fine an applicant which obtained full immunity or impose a higher fine than the one included in the FNE's complaint unless it is established that the beneficiary initiated the cartel activity and coerced others to participate in it. DL 211 does not prohibit the second applicant to request the Competition Tribunal to reduce the fine requested by the FNE, on the basis of their cooperation with the FNE.

A leniency application can be made online, by phone or via e-mail. The FNE provides an application form on its website.

After the application is submitted, a Nomination Meeting between the applicant and the FNE is scheduled. During the Nomination Meeting, the applicant will be given a marker, and the parties will also agree on the ways in which the applicant will provide evidence.

The evidence will be provided in the Application of Benefits presented to FNE.

If for any reason and at any stage the application for the benefits is not successful, the FNE shall return all the evidence provided by the applicant and destroy any existing copies. The FNE shall not use that evidence in any current or future investigations, unless it is obtained outside of the leniency process.



# COUNTRY Croatia

#### AGENCY

Croatian Competition Agency (CCA)

— Agencija za zaštitu tržišnog natjecanja

## **FAST FACTS**

#### **Maximum fines**

10% of the annual turnover

#### Scope of leniency

Administrative fines Cartels

**Leniency available for** Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which originated the activity or coerced others to participate cannot obtain immunity

#### **Leniency plus**

No

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person), E-mail: agencija.ztn@aztn.hr Fax: +385 1 617 64 50 Address: Savska cesta 41/XIV, 10 000 Zagreb Phone (for initial contact): +385 1 617 64 48

#### **Available languages**

Croatian or other languages (Croatian translation must be provided without undue delay)

#### Marker

Yes (only for the first-in applicant)

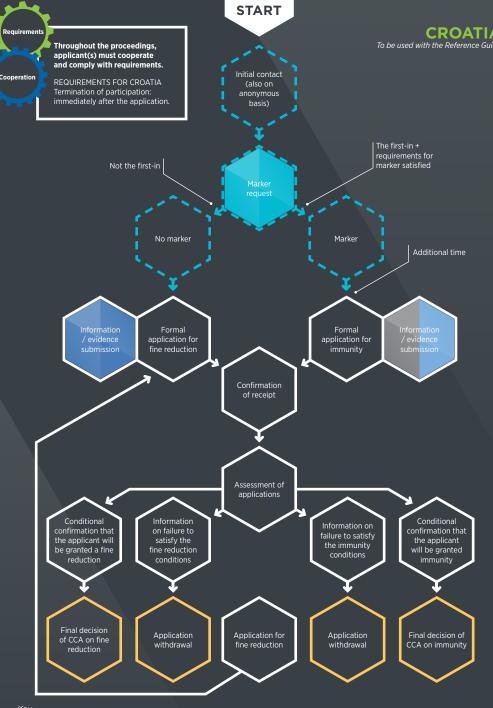
#### **Brief description of leniency**

Immunity may only be granted to the first applicant that informs the CCA of an undetected cartel (whereby the applicant discloses credible information, facts and evidence that enable the CCA to open a proceeding) or that provides evidence that enables the CCA to prove the cartel infringement during the cartel prosecution in the event that the CCA has not gathered enough credible information to close the proceedings and reach a decision on the alleged infringement.

Undertakings which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the CCA. In principle, the CCA will disregard the application for immunity / reduction of fines or the request for a marker, if these have been submitted after the adoption of a Statement of Objection.

For an application for immunity it is possible to request a marker. If the applicant submits a request for a marker and it fails to provide the requested information and evidence within the deadline, the CCA will consider that the application for immunity has never been submitted and it will be able to use all the information and evidence provided in the request for a marker.

Summary applications, as provided in the EU leniency programme, are not formally applicable in Croatia. However, they would not be disregarded and the CCA would consider them as a marker request and proceed in accordance with the local leniency programme.



#### Kev

- Optional
- Mandatory

Final stage

# COUNTRY Czech Republic

#### **AGENCY**

The Office for the Protection of Competition (Office) — Úřad pro ochranu hospodářské soutěže

#### **FAST FACTS**

#### Maximum fines

10% of the annual turnover of the capital group

#### Scope of leniency

Administrative fines, indirectly criminal liability of individuals, indirectly civil liability (limitation) Cartels

#### Leniency available for

Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no li<u>mitation</u>

#### **Exclusion**

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

In writing (in person, post or e-mail with electronic signature) or orally (in person)
E-mail: leniecy@compet.cz
Address: třída Kapitána Jaroše 7, 604 55
Brno, Czech Republic
Phone (for initial contact): +420 542 167 216

#### Available languages

Czech

#### Marker

Yes

#### **Brief description of leniency**

Immunity may be granted to the first applicant that informs the Office of a cartel and submits evidence that enables the Office to conduct an inspection or to prove the existence of the cartel.

Undertakings that do not qualify for full immunity may benefit from reduction in fine if they provide evidence that brings significant added value to that already collected by the Office.

An application for immunity must be submitted no later than a statement of objections is delivered. An application for a fine reduction must be submitted within 15 days following the delivery of the statement of objections.

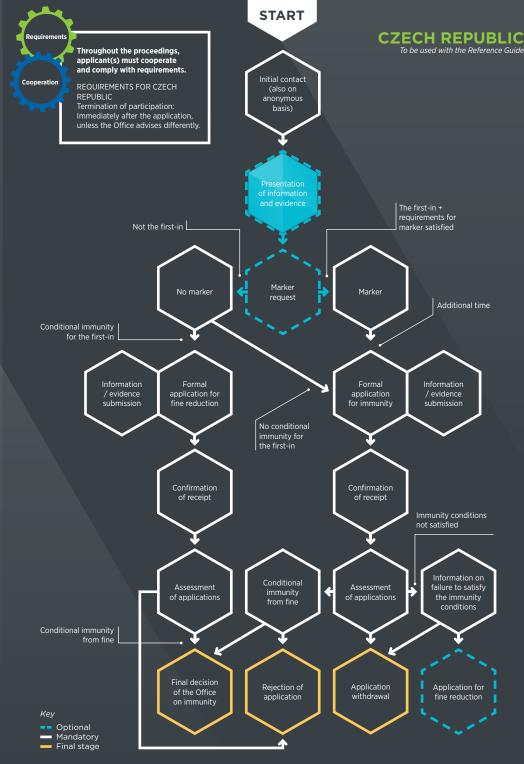
If an application fulfills the conditions for full immunity, the Office shall conditionally confirm it to the applicant. If the conditions for full immunity are not met, the applicant may ask the Office to regard its request as an application for a reduction of fine.

An undertaking wishing to apply for full immunity may apply for a marker. The request must be justified (reasons why more time is needed to gather the necessary information and documents) and shall be considered at the Office's discretion. If the Office grants the marker, it shall determine the period within which the applicant has to submit information and documents to qualify for full immunity.

Alternatively, an undertaking wishing to request full immunity may submit a hypothetical application. The undertaking may do so without disclosing its identity (e.g. through its counsel). The Office shall verify whether the list of hypothetical documents qualifies for immunity and inform the undertaking accordingly. Hypothetical application does not substitute a proper application, nor does it serve as a request for marker.

Successful application for leniency has also indirect impact on the criminal liability of individuals (managers). The active involvement of an individual in the successful application leads to the extinction of his/her criminal liability for the cartel.

Successful application for full immunity (only) also leads to the limitation of civil liability. The undertaking is, in principle, jointly and severally liable only to his direct or indirect purchasers and suppliers.



# COUNTRY Denmark

## **AGENCY**

Danish Competition and Consumer Authority (DCCA)—Konkurrence-og Forbrugerstyrelsen

# **FAST FACTS**

#### Maximum fines

Undertaking: for a less severe infringement up to DKK 4 million (approx. US\$ 600,000); for a serious infringement – between DKK 4 million and DKK 20 million; for a very serious infringement—DKK 20 million or more.

Individual: for a less serious infringement a minimum of DKK 50,000 (approx. US\$ 7,600); for a serious infringement—a minimum of DKK 100,000; for a very serious—a minimum of DKK 200,000.

#### Scope of leniency

Administrative fines, criminal liability Cartels

# Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity or a fine reduction

#### Leniency plus

## How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person) E-mail: leniencv@kfst.dk Fax:+ 45 4171 5100 Address: Carl Jacobsens Vej 35, 2500 Valby Phone (for initial contact): + 45 4171 5000

#### **Available languages**

Danish

#### Marker

#### **Brief description of leniency**

Immunity may only be granted to the first applicant who informs the DCCA of a cartel and provides evidence that enables the DCCA to conduct an inspection / search or to prove the cartel infringement.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the DCCA.

An application for leniency shall be submitted to the DCCA. However, in cases where charges are brought by the State Prosecutor for Serious Economic and International Crime (SPSEI), or an investigation has been conducted by the SPSEI, applications can be submitted to the SPSEI. There is no prescribed form of application for leniency, although the DCCA has a template for submission that applicants can use.

The DCCA recommends that an application be handed over in-person.

#### Individuals

Both undertakings and individuals can apply for withdrawal of a charge that would otherwise have led to a fine. Individuals can also apply for withdrawal of a charge that would otherwise have led to imprisonment.

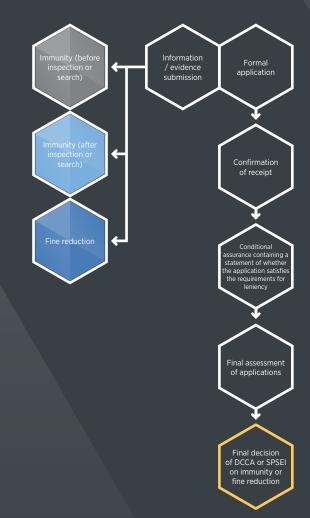
An application submitted by an undertaking automatically includes current and former board members, senior managers and other employees, provided that each individual meets the requirements for leniency.

An application for leniency submitted by a former employee or an employee without an agency to bind the undertaking does not automatically encompass the undertaking.

Former employees' lack of cooperation with the competition authorities in cases where the undertaking has applied for leniency does not prevent the applicant from benefitting from leniency.

Throughout the proceedings, applicant(s) must cooperate and comply with requirements. REQUIREMENTS FOR DENMARK Termination of participation: no later than by the time of application.

To be used with the Reference Gui



**START** 

#### Key

- Optional
- Mandatory - Final stage

# **COUNTRY** Finland

## **AGENCY**

Finnish Competition and Consumer Authority (FCCA)—Kilpailu-ja kuluttajavirasto

## **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover

#### Scope of leniency

Administrative fines Cartels

# **Leniency available for** Undertaking

Reduction in fines

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### **Leniency plus**

No

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (phone, in person)
E-mail: through a secured link via the agency's website: www.kkv.fi/en/facts-and-advice/competition-affairs/leave-cartel/Address: P. O. Box 5, FI-00531 Helsinki, Finland Visiting address: Siltasaarenkatu 12 A, 00530 Helsinki Phone: +358 29 505 3351

#### Available languages

Finnish or Swedish. Certain documents (e.g. annexes) will also be accepted in English

#### Marker

Yes (only for the first-in applicant)

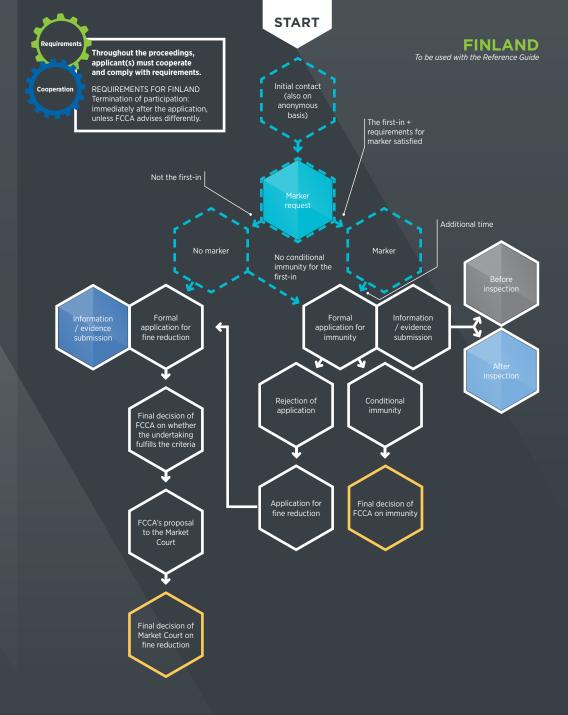
#### **Brief description of leniency**

Immunity may only be granted to the first applicant which informs the FCCA of a cartel and provides evidence that enables the FCCA to conduct an inspection or to prove the cartel infringement. The FCCA shall not proceed to investigate other applications for immunity relating to the same cartel before it has taken a position on whether immunity may be granted to the first undertaking which has applied for immunity.

Undertakings which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the FCCA. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

In principle, the leniency programme only applies to cartel cases. However, in such cases the FCCA can, at its discretion, make a proposal to the Market Court to impose a lower fine on an undertaking which assisted the FCCA in the investigation.

The immunity is granted upon the FCCA's decision and a fine reduction is granted by the Market Court on the basis of the FCCA's recommendation.



#### Key

- Optional
- MandatoryFinal stage

1- - 5

# **COUNTRY** France

# AGENCY

French Competition Authority (FCA)— Autorité de la Concurrence

## **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual group turnover Individual: EUR 75,000 and up to 4 years imprisonment

#### Scope of leniency

Administrative fines, criminal liability Cartels

# Leniency available for

Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### **Exclusion**

An applicant which led the activity or coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

In writing (e-mail, fax, post) or orally (in person) E-mail: clemence@autoritedelaconcurrence.fr Fax: +33 1 55 04 00 86 Address: 11, rue de l'Échelle, 75001, Paris Phone: +33 1 55 04 00 78

#### **Available languages**

French

#### Marker

Yes

#### **Brief description of leniency**

Immunity may only be granted to the first applicant who submits information and provides strong evidence of an infringement about which the FCA has no information and where in the FCA's view the evidence submitted by the applicant provides a sufficient basis to carry out a dawn raid (Type 1A Immunity)

If the FCA has already the information on the alleged practices or has carried out a dawn raid, immunity may be granted for the first applicant who provides evidence sufficient to establish a competition law infringement (Type 1B Immunity).

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the FCA (Type 2 Partial Immunity).

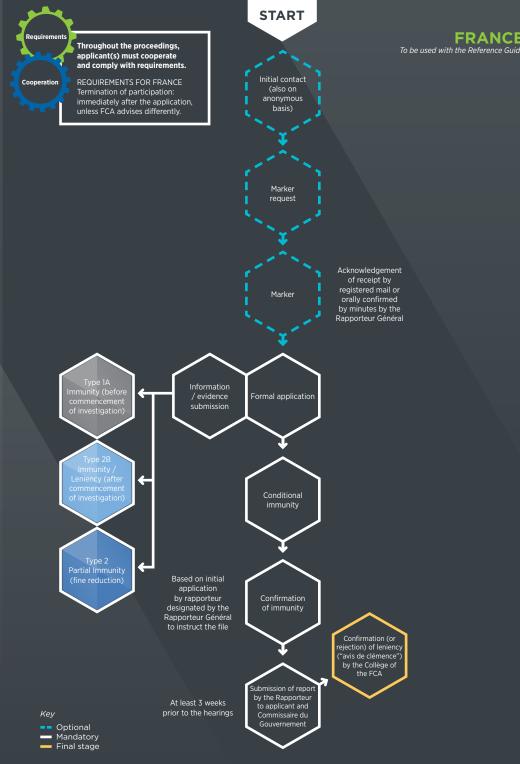
Since 2015, a sliding scale of fine reduction is available to Type 2 leniency applicants:

- > 25% to 50% (inclusive) reduction for the first company that provides significant added value,
- ▶ 15% to 40% (inclusive) reduction for the second company that provides significant added value,
- ➤ A maximum reduction of 25% for lower-ranking companies.

#### Individuals

An individual cannot apply for leniency independently of the company itself. The company is the sole beneficiary of the leniency application.

However, the FCA has stated that leniency is one of the legitimate reasons for not referring a case to the public prosecutor, so neither the company nor its employees would be subject to criminal proceedings. In any case, Article L.420-6 provides for criminal liability for anticompetitive practices, but is very rarely applied, except in cases of bidrigging practices.



# COUNTRY Germany AGENCY

Federal Cartel Office (FCO)—Bundeskartellamt

## **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover Individual: EUR 1 million

#### Scope of leniency

Administrative fines Cartels

# Leniency available for

# Undertaking, individual **Reduction in fines**

Amount: for the first applicant, there is full immunity; for the later applicants, a maximum reduction of 50% of the fine that would otherwise have been requested, is possible depending on the value of the provided information by these later applicants. Number of applicants: no limitation

#### Exclusion

An applicant which led the activity or coerced others to participate cannot obtain immunity

#### Leniency plus

N

#### How to submit an application

In writing (e-mail, fax, post) or orally (in person) Fax: +49 228 9499-560 Address: Kaiser-Friedrich-Str. 16, 53113 Bonn Phone (for initial contact): +49 228 9499 386

#### Available languages

German or English (German translation must be provided without undue delay)

Marker: Yes

#### **Brief description of leniency**

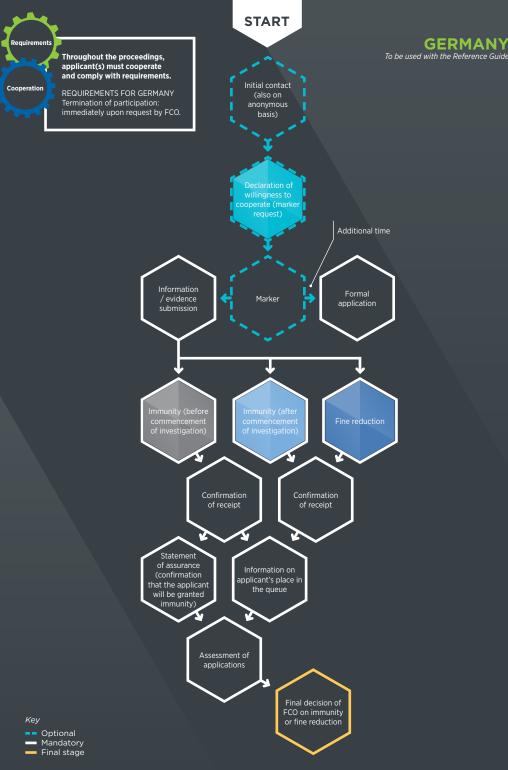
Immunity may only be granted to the first applicant which contacts the FCO and provides the information and evidence that enables the FCO to obtain a search warrant or to prove the cartel infringement.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the FCO. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

In principle, the leniency programme does not apply to vertical agreements. However, the FCO, when exercising its discretion in taking up and pursuing vertical restraints, may grant immunity from or a fine reduction should the applicants cooperate.

#### Individuals

The FCO considers an application made by an individual authorized to represent an undertaking also as an application on behalf of the authorized representative unless indicated otherwise. An application made by an individual in his own name only and not on behalf of the undertaking will be considered as a sole application i.e not encompassing the undertaking.



# COUNTRY Hong Kong AGENCY

AGENCY

Competition Commission (Commission)

# **FAST FACTS**

#### Maximum fines

**Undertaking:** 10% of the annual turnover multiplied by the duration of infringement in years with a maximum of three years

#### Scope of leniency

Fines and orders imposed by the Competition Tribunal except for the order declaring that the applicant has contravened the competition rule Cartels

# **Leniency available for** Undertaking

#### **Reduction in fines**

Amount: up to 100% of the fine for the first applicant, determined on a case-by-case basis for the subsequent applicants

Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

Request for marker: orally (phone) Phone: +85 2399 68010

#### Available languages

**English and Chinese** 

#### Marker

Yes

#### **Brief description of leniency**

The leniency programme only applies to the first undertaking that reports the cartel conduct.

The applicant must apply for a marker by phone and provide its identity and general information about the cartel conduct. If the conditions are met, the Commission will give a marker confirming the time and date of the call. The Commission may issue one or more markers with respect to a specific cartel and as a result create a marker queue. A marker only provides confirmation of the applicant's place in the queue for leniency only.

If the Commission decides that leniency is available, the undertaking will be required to enter into a written leniency agreement. In the leniency agreement, the applicant will have to confirm that it will sign a statement of agreed facts admitting participation in the cartel and that it will implement the corporate compliance programme. The leniency agreement may be terminated if the Commission believes that the information provided by the undertaking is incomplete, false or misleading, or where the Commission considers that the undertaking has failed to comply with the terms of the leniency agreement.

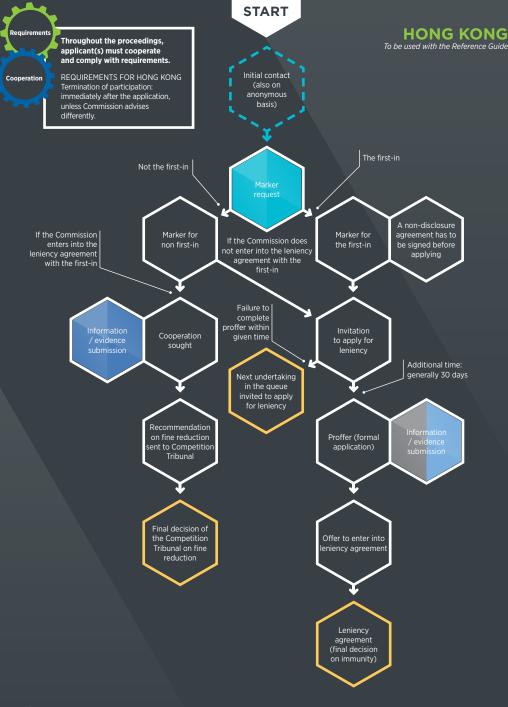
The applicant is required to keep the investigation, its application for leniency and the terms of any leniency agreement confidential, unless the Commission's prior consent has been given or the disclosure of the information is required by law.

An undertaking that is not eligible for leniency may still cooperate with the Commission. The Commission may, at its own discretion, consider a lower level of enforcement action, including recommending a reduced fine to the Competition Tribunal or the making of an appropriate order.

The leniency for the first-in applicant is granted by the Commission on the basis of the leniency agreement. With respect to the applicant not eligible for leniency, but which would still like to cooperate with the Commission, the fine reduction may be granted by the Competition Tribunal on the basis of the Commission's recommendation.

#### Individuals

Only an undertaking may apply for leniency. An undertaking may include a person engaged in an economic activity such as an individual operating as a sole trader. If the undertaking enters into a leniency agreement, the leniency extends to its current officers and employees, provided they cooperate with the agency during the investigation. The leniency extends also to former officers, employees and current or former agents of the undertaking specified in the leniency agreement.



#### Key

- Optional
- MandatoryFinal stage

# COUNTRY Ireland

#### **AGENCY**

Director Public Prosecutions (DPP) & Competition and Consumer Protection Commission (CCPC)

## **FAST FACTS**

#### Maximum fines

Undertaking: greater of either EUR 5 million or 10% of the annual turnover Individual: same fine and/or prison sentence (10 years)

# Scope of leniency

Criminal liability, cartels

# Leniency available for

Undertaking, individual

#### **Reduction in fines:**

No

#### **Exclusion**

An applicant who coerced others to participate cannot obtain immunity

#### Leniency plus

NIo

#### How to submit an application

By phone

Cartel Immunity Phone at the CCPC: 353.87.763 1378 (office hours)

#### Available languages

English

#### Marker

Yes (only for the first-in applicant)

#### **Brief description of leniency**

In Ireland, determinations of infringements of EU/ Irish competition law are made only by courts in either civil or criminal proceedings. The CCPC has competence to investigate infringements and initiate court proceedings of a civil nature and, for minor cases, a criminal nature. Serious criminal cases can be prosecuted only at the discretion of the DPP.

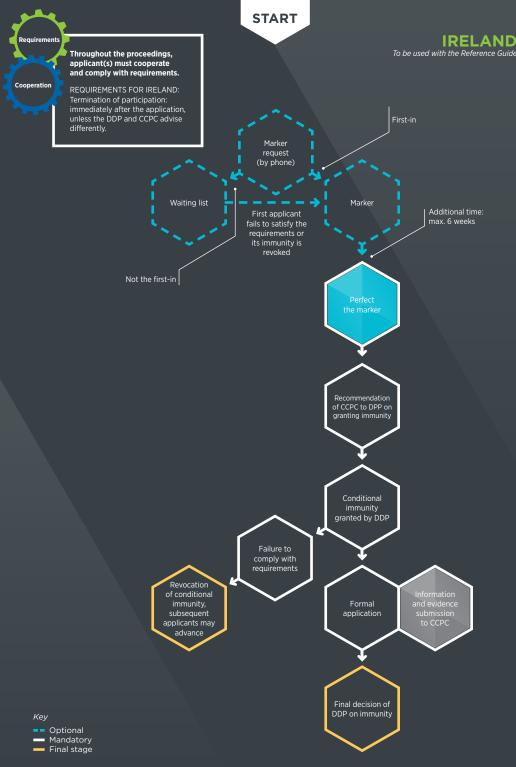
The Cartel Immunity Programme allows the granting of conditional immunity from criminal prosecution for the offence of infringing (EU and / or Irish) competition law. It is available to the first cartel participant who comes forward and satisfies all the requirements of the Programme.

The CCPC will not consider second and subsequent applicants under the programme. However, the subsequent applicants can approach the DPP directly in such cases. Second and subsequent applicants can also ask CCPC to have their position in a queue noted and can consent to being contacted if the first applicant no longer requires immunity, has withdrawn from the programme or has its conditional immunity revoked.

The initial contact by an applicant is made by phone. An enquiry whether immunity is available can be made without disclosing the applicant's identity. A contact name must be provided by the applicant or legal advisor to obtain a marker. Within an agreed period, the marker must be perfected by providing the CCPC with further information. If the information reveals a likely criminal offence which warrants a formal investigation the CCPC will recommend the DPP grants conditional immunity to the applicant. The DPP is free to grant or refuse to grant the conditional immunity. After conditional immunity is granted, the applicant must provide full frank and truthful disclosure to CCPC which entails detailed information. Once the terms of the programme are satisfied (and any resulting prosecutions completed) a final grant of immunity will be executed by the

#### Individuals

Application can be made by an undertaking or separately by an individual who was involved in a cartel. If an undertaking qualifies for immunity, then so does its directors and employees whose involvement in the cartel is admitted.



# COUNTRY Israel

**AGENCY** 

The Antitrust Authority (IAA)

## **FAST FACTS**

#### **Maximum fines**

Criminal sanctions imposed by the Court: **Undertaking:** NIS 4,520,000 (approx. US\$ 1,188,000) or **Individual:** 3 years imprisonment or NIS 2,260,000 (approx. US\$ 594,000), (5 years imprisonment if the offence was performed under "grave circumstances") and for a continuing offence—additional fine of NIS 14,000 (approx. US\$ 3,650) for an individual or NIS 28,000 (approx. US\$ 7.300) for a corporation, for every day on which the offence continues Monetary sanctions imposed by the IAA General Manager: Undertaking: 8% of the annual turnover but not more than

#### Scope of leniency

Administrative fines

Leniency available for Undertaking, individual

#### Reduction in fines

Amount: determined on a case-by-case basis Number of applicants: no limitation

#### Exclusion

An applicant which initiated the activity or coerced others to participate, or was convicted in the past on being a party to a cartel or that was granted immunity in the past, cannot obtain immunity

Leniency plus Yes

#### How to submit an application

In writing (in person, e-mail, fax. post) or orally (in person) E-mail: haima@aa.gov.il Fax: +972-2-5458555 Address: Haim Arbiv. Head of IAA investigation department 4 Am VeOlamo St., POB 34281 Jerusalem, 91341 Phone (for initial contact): Tel: +972-2-5458702 Approach is to be made to the head of IAA investigation department. The application will be forwarded to the attention of the IAA General Manager and Chief Legal Counsel or deputy responsible for criminal enforcement

**Available languages** Hebrew, Arabic

Marker No

#### **Brief description of leniency**

NIS 24,564,360 (approx.

(approx. 269,000 USD)

Individual: up to NIS 1.023.510

US\$ 6,450,000)

The violations of the Restrictive Trade Practices Law. 5748-1988 constitute criminal offences. They may also lead to monetary sanctions imposed by the IAA. The IAA has discretion in deciding whether it will initiate criminal proceedings or impose monetary sanctions in a specific case but the implementation of such discretion must be in-line with published guidelines. Leniency programme grants protection only from the criminal prosecution, but not from the monetary sanctions.

Immunity may only be granted to the first applicant which informs the IAA of a cartel and provides, in full, all evidence under its control and all information and evidence that later comes to its possession regarding the cartel, and only if such information and evidence have real substance.

An applicant approaching the IAA has to provide it with sufficient details and information to review its suitability for the leniency programme. If the applicant is a

corporation, the application must be made only after a clear and binding decision of the corporation to approach the IAA and to hand over the required information was taken.

If the IAA decides applicant is not suitable for immunity, the provided information will not be submitted as evidence against the applicant by the state if the application was made in good faith.

A written agreement will be entered between the IAA and the applicant.

In cases where it is possible and suitable to compensate those that were harmed by the offence, the IAA will condition the immunity on such compensation.

Under the leniency programme in Israel, the applicant can only be granted immunity. There is no possibility to obtain a fine reduction under this programme. However, the subsequent applicants can be granted a reduction by the court issuing the verdict in criminal proceedings, at its own discretion.

With regards to the monetary sanctions, they are determined by the IAA General Director, up to the maximum amounts described above, and based on considerations set specifically under the law and the guidelines. Such considerations are different than those set under the leniency programme and may include the turnover of the entity, the extent of the harm caused to the public, the duration of the breach of the violation, self-reporting and share in the sanctioned act, etc.

#### **Individuals**

If the undertaking meets all the requirements for the immunity, such immunity will be granted to the undertaking and to its managers and employees (except for employees and managers which do not fully cooperate with the IAA)

If no such application was made by the undertaking, each manager or employee at present or in the past can apply for personal immunity.

# Throughout the proceedings, applicant(s) must cooperate and comply with requirements. REQUIREMENTS FOR ISRAEL Termination of participation: prior to the application or if made thereafter, in coordination with the IAA and under instructions.





To be used with the Reference Guid

against other cartel participants

Key

Optional

Mandatory - Final stage

# **COUNTRY** Italy

## AGENCY

Italian Competition Authority (ICA)
—Autorità Garante della Concorrenza e del
Mercato

## **FAST FACTS**

Maximum fines Undertaking: 10% of the annual turnover

**Scope of leniency** Administrative fines Cartels

**Leniency available for** Undertaking

**Reduction in fines** 

Amount: up to 50% of the fine Number of applicants: no limitation

**Exclusion** 

No

Leniency plus

Yes

#### How to submit an application

In writing (in person, e-mail, fax, or orally (in person)
Fax: +39 0685 8211 77

Available languages

Italian

Marker

Yes (only for the first-in applicant)

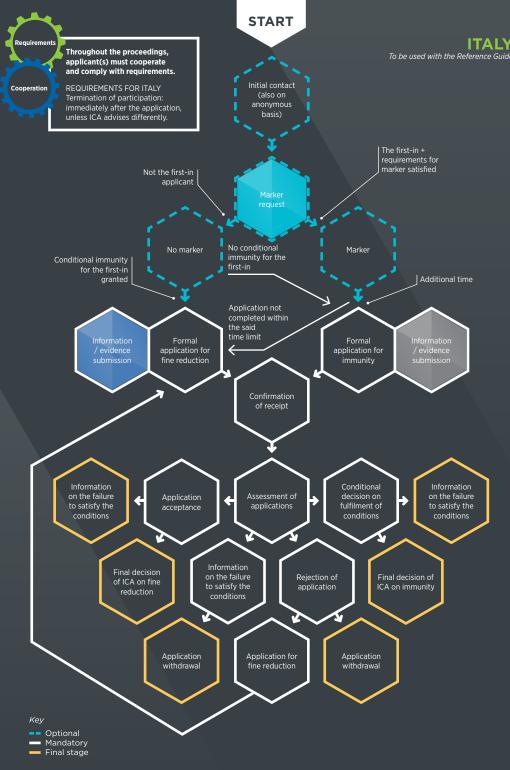
# **Brief description of leniency**

Immunity may only be granted to the first applicant which informs the ICA of an undetected cartel and provides evidence that enables the ICA to prove the cartel infringement. The immunity may not be granted to the applicant if the ICA has already launched an investigation or is aware of the unlawful agreement.

Undertakings which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the ICA. The appropriate reduction in the administrative fine is calculated on the basis of several elements including the promptness of the cooperation provided by the applicant at a given stage. The extent of the other undertakings' cooperation and the relevance of the information and documents provided play a role in determining the fine reduction.

Multiple applications for leniency concerning the same agreement are evaluated by the ICA in the order in which they are received.

If the agency, having accepted the application with a conditional decision, finds that the conditions attached to leniency are not fulfilled, it shall promptly inform the applicant accordingly. Failure to comply with the conditions attached to leniency after a conditional decision is issued shall disqualify the undertaking from any benefits in relation to the agreement in question.



# COUNTRY Japan

## **AGENCY**

Japan Fair Trade Commission (JFTC)

#### **FAST FACTS**

#### Maximum fines

Undertaking: an administrative fine calculated according to the prescribed method based on the amount of proceeds / a criminal fine of up to JPY 500 million (approximately US\$ 4.4 million) Individual: imprisonment up to five years or a criminal fine of up to JPY 5 million (approximately US\$ 44,300)

#### Scope of leniency

Administrative fines, criminal immunity only for the first-in applicant (extended to the officers and employees of the first applicant which cooperates with JFTC)

Cartels and vertical agreements

#### **Leniency available for** Undertaking

#### **Reduction in fines**

Amount: up to 100% of the fine for the first applicant; up to 50% of the fine for the second applicant; up to 30% of the fine for the subsequent applicants Number of applicants: maximum 5

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity or a fine reduction

#### Leniency plus

No

#### How to submit an application

Form 1 report—fax
Form 2 report—fax, in person, post
Form 3 report—fax
Reports and evidence can be submitted orally
(in person) if justified
Fax: +81 3 3581 5599
Address: 1-1-1 Kasumigaseki, Chiyoda-ku,
Tokyo 100-8987
Phone: +81 3 3581 2100 (09:30—18:15)

#### Available languages

Japanese

#### Market

Yes (only before JFTC Investigation Commencement Date)

#### **Brief description of leniency**

The first five applicants may be granted an administrative fine reduction; only the first applicant is granted a 100% fine reduction which represents immunity.

A 100% fine reduction can only be granted for the first applicant that filed an application before the JFTC Investigation Commencement Date (day on which JFTC formally launched an investigation by taking certain actions such as an inspection or a search and seizure). Subsequent applicants may be granted a fine reduction of up to 50%. The maximum number of applicants cannot be more than five, and for applications submitted after the JFTC Investigation Commencement Date cannot be more than three.

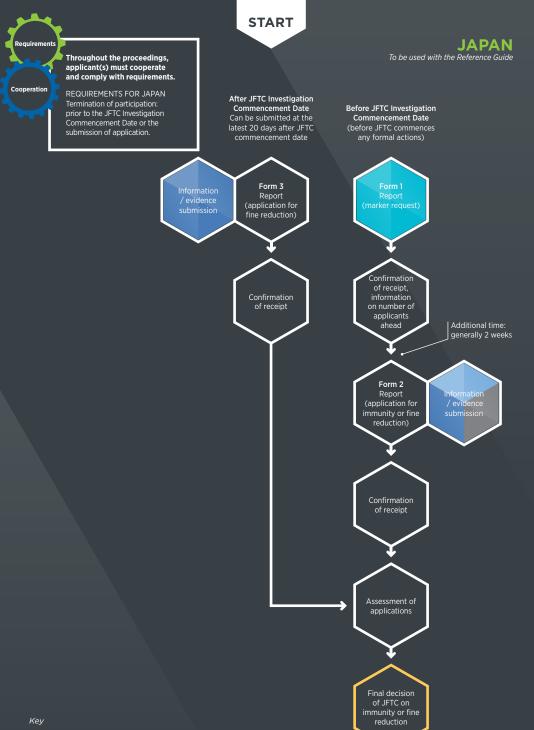
Applicants on or after the JFTC Investigation Commencement Date must submit information that is not already known to the JFTC or evidence that is not already in the JFTC's possession. There is no consideration of the evidence's degree of added value.

The application must be submitted using special report forms: before the JFTC Investigation Commencement Date—Form 1 (request for marker), Form 2 (application); after JFTC Investigation Commencement Date—Form 3 (application).

#### Individuals

In terms of administrative liability, officers or employees are not separately liable from their undertaking. However, they may be subject to individual criminal sanctions (imprisonment and / or criminal fines).

The leniency programme does not extend to criminal immunity. However, when it comes to leniency, under JFTC policy, the JFTC does not refer the reported matter of the first undertaking (first-in applicant) to the Public Prosecutors' Office thereby providing criminal immunity to the first applicant. Furthermore, such criminal immunity is extended to officers and employees of the first corporate applicant involved in the reported matter on the condition that the officers and employees cooperate with the JFTC's investigation to the same extent as their undertaking.





MandatoryFinal stage

# COUNTRY Mexico

# AGENCY

Federal Economic Competition Commission

— Comisión Federal de Competencia Económica

# **FAST FACTS**

#### Maximum fines

10% of annual turnover 5 to 10 prison years and/or disqualification for 5 years for individuals Fines for facilitators and agents (financial fines and disqualification)

#### Scope of leniency

Minimum administrative fine and immunity from criminal sanctions

# Leniency available for

Undertaking and individual

#### **Reduction in fines**

Minimum fine for first applicant (US\$ 4) Up to 50% for second and subsequent applicants

#### **Exclusion:**

Nο

#### Leniency plus

Nο

#### How to submit an application

+52 (55) 27-89-66-32, or inmunidad@cofece.mx Confirm with Head of Investigative Authority

#### Available languages

Spanish

#### Marker

Yes (only for the first-in)

#### **Brief description of leniency**

Leniency is available for the first-in who would pay the minimum fine (around US\$ 4) and will receive immunity from criminal liability. The subsequent applicants can receive a maximum of 50% reduction on the corresponding fine and receive immunity from criminal liability. The corresponding percentage of the reduction would be determined based on the value of the evidence provided and the position in the line of applicants.

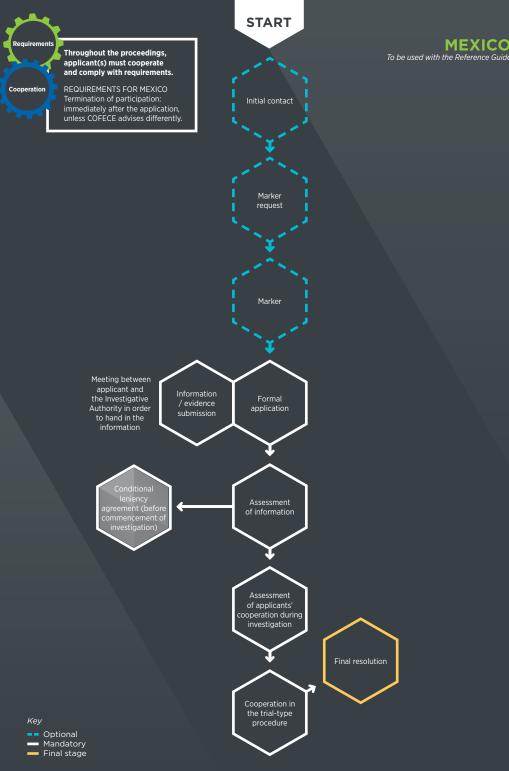
Any person that is directly responsible for participating in a cartel can apply for leniency before or during an investigation before the Investigative Authority of COFECE. Firms, officers, employees and former employees can apply for leniency directly.

The application can only be done by sending an email or leaving a voice mail at the corresponding designated address and number to ensure the right order of the applications received. The applicant receives a marker and has time to perfect it and collect all possible evidence.

The applicant must fulfill the following requirements to get leniency:

- Make the application through the formal channels established and provide sufficient evidence to initiate or advance an investigation
- 2. Cooperate fully and permanently
- 3. Terminate its participation in a cartel

COFECE has issued guidelines and Question and Answers in English available at www.cofece.mx and the Head of the Investigative Authority is available for open discussions on real or hypothetical cases.



# COUNTRY Norway

#### **AGENCY**

The Norwegian Competition Authority (NCA)

—Konkurransetilsynet

## **FAST FACTS**

#### Maximum fines

**Undertaking:** 10% of the annual turnover **Individual:** six years imprisonment and / or fines

#### Scope of leniency

Administrative fines Cartels

## Leniency available for

Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which led the activity or coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### **Brief description of leniency**

Immunity under the Norwegian leniency programme is called full leniency and a fine reduction is called partial leniency.

Immunity may only be granted to the first applicant which informs the NCA of an undetected cartel and provides evidence that enables the NCA to conduct an inspection or to prove the cartel infringement.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the NCA. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

For immunity applications, the undertaking can also submit the evidence in hypothetical terms. In such cases, the undertaking shall give a clear description of the nature and content of the evidence so that the NCA has a basis to assess whether the evidence fulfils the requirements for granting full leniency. The NCA will set a time limit for submission of the evidence.

#### How to submit an application

No formal requirements

#### Available languages

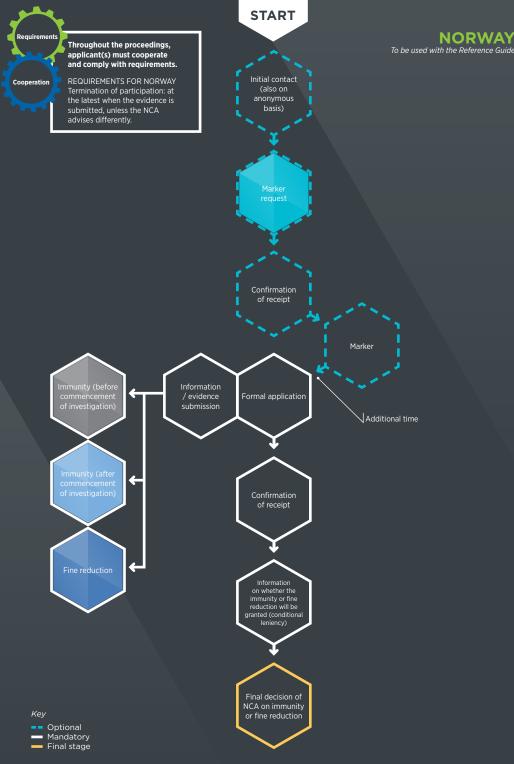
No specific requirements. If a request for a marker is made in a language other than English, Norwegian, Swedish or Danish, a Norwegian translation must be provided without undue delay

#### Marker

Yes

#### Individuals

Only undertakings can apply for leniency. However, the NCA has been assigned considerable discretion to decide whether an individual should be reported to the prosecuting authorities in a specific case. The NCA may grant individuals an advance commitment not to report the criminal offence to the prosecuting authorities if certain conditions are met (a no-action letter). The conditions for such advance commitment are generally the same as the conditions for full leniency.



# **COUNTRY** Poland

#### **AGENCY**

Office of Competiton and Consumer
Protection (OCCP)—*Urząd Ochrony Konkurencji*i Konsumentów

## **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover Individual: PLN 2 million (approximately EUR 500.000)

#### Scope of leniency

Administrative fines Cartels and vertical agreements

#### Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### **Exclusion**

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

Va

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person) E-mail: leniency@uokik.gov.pl Fax: +48 2282 6103 3 Address: Urząd Ochrony Konkurencji i Konsumentów, Departament Ochrony Konkurencji, pl. Powstańców Warszawy 1, 00-950 Warszawa

Phone (for initial contact): +48 2255 6055 5

#### Available languages

Polish

#### Marker

Yes

#### **Brief description of leniency**

Immunity may only be granted to the first applicant which informs the OCCP of a cartel and provides evidence that enables the OCCP to launch an investigation or to prove the cartel infringement, if the investigation has already been initiated by the OCCP.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the OCCP. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

The withdrawal of the application or its rejection after the conditional confirmation that the leniency conditions have been fulfilled has no effect on the order of the other submitted applications.

A leniency application can be also submitted by fax or e-mail. For applications submitted by fax, or via an electronic form without a certified electronic signature, it is necessary to provide the OCCP with the duly executed original of the application within five business days.

#### Individuals

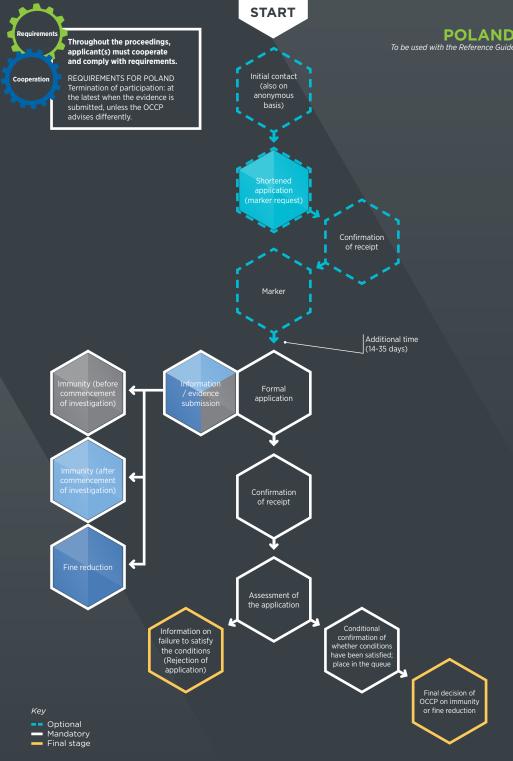
Individuals can apply for leniency independently from the undertaking. They must meet all the criteria and provide the required information.

An application of an undertaking which is consistent with all the requirements also covers individuals.

If immunity is granted to an undertaking, the individuals cannot be fined. If an undertaking is granted a fine reduction, the fine imposed on the individual is reduced on the same basis provided the individual cooperates with the agency during the proceedings.

An individual can be granted immunity or a fine reduction even if the undertaking does not obtain immunity or a reduced fine.

Individuals cannot be fined for bid rigging under Polish competition law. They may, however, be subject to personal criminal liability (imprisonment for up to three years).



# COUNTRY Portugal

#### **AGENCY**

Portuguese Competition Authority (PCA)—Autoridade da Concorrência

# **FAST FACTS**

#### Maximum fines

10% of annual turnover

#### Scope of leniency

Administrative fines Cartels

# Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 50 % of the fine Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

No

# Brief description of leniency

Immunity may only be granted to the first applicant which contacts the PCA and provides the information and evidence that enables the PCA to obtain a search and seizure warrant or prove the cartel infringement.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the PCA. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

Marker can be granted following applicant's request or ex officio by the PCA.

The final decision on immunity or fine reduction is taken by the PCA in its final decision. The extent of the cooperation of an applicant which does not fully meet the requirements for immunity or fine reduction, is taken into account by the PCA when calculating the fine to be imposed.

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person)

E-mail: clemencia@concorrencia.pt (with advanced electronic signature and date validation)
Fax: +351 217 902 093

Address: Av. de Berna, 19, Lisboa

#### Available languages

Portuguese

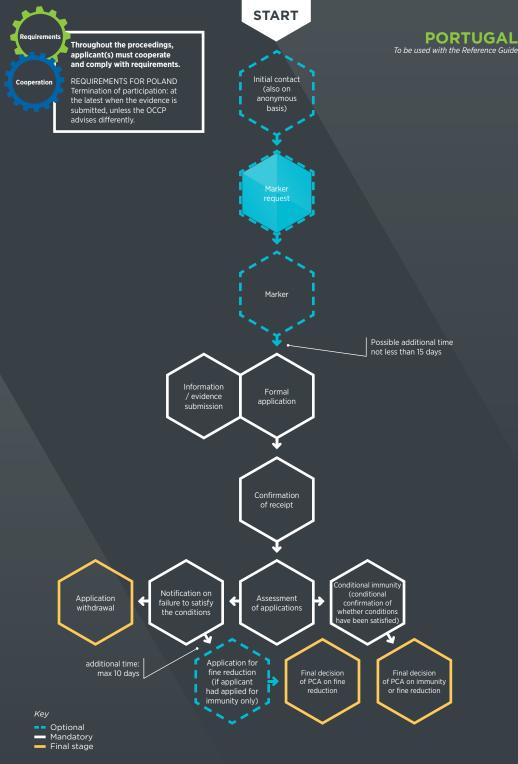
#### Marker

Yes

#### Individuals

Members of the board of directors, or the supervisory board, and those responsible for the executive management and supervision of the business areas in which the infringement has occurred, benefit from the immunity or reduction obtained by the undertaking.

Individuals can also apply for leniency independently from the undertaking. They must meet all the criteria and provide the required information.



# COUNTRY Republic of Korea AGENCY

Korea Fair Trade Commission (KFTC)

## **FAST FACTS**

#### **Maximum fines**

Undertaking: An administrative fine of up to 10% of relevant turnover; a criminal fine of up to KRW 200 million (approx. US\$ 170 million) Individual: An administrative sanction is not applicable. Instead, up to 3 years imprisonment or a criminal fine of up to KRW 200 million

#### Scope of leniency

Administrative fines, corrective orders, criminal liability

#### Leniency available for

Undertaking

#### **Reduction in fines**

Amount: 50% of the fine and exemption from criminal referral Number of applicants: 1 (co-applicants are recognized under certain conditions). Only the second-in

#### **Exclusion**

Repeat offender, applicant which coerced others to participate cannot obtain immunity or fine reduction

#### Leniency plus

Yes

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person) E-mail: leniency@korea.kr Fax: +82 (0) 44 200 4444 Address: Cartel Policy Division, Fair Trade Commission, Sejong

Government Office Complex, 95 Dasom 3-ro, Sejong City

Phone (for initial contact): +82 (0) 44 200 4534

#### Available languages

Korean

#### Marker

No

#### **Brief description of leniency**

An applicant which reports its cartel activity before the commencement of the KFTC's investigation and which is the first to provide sufficient evidence of that cartel will be granted immunity including an exemption from administrative sanctions, such as corrective orders and administrative fines, as well as from referral to the Prosecutor's Office. Reduction in fines is obtainable only for the second-in applicant and only within the first two years from the moment a member of a cartel files the first leniency application with the KFTC or begins to cooperate with the KFTC as the first party providing cooperation with respect to the cartel. The subsequent applicants may benefit from a reduction of fines of up to 30% that can be granted outside of the leniency programme on the basis of its cooperation with the KFTC investigation.

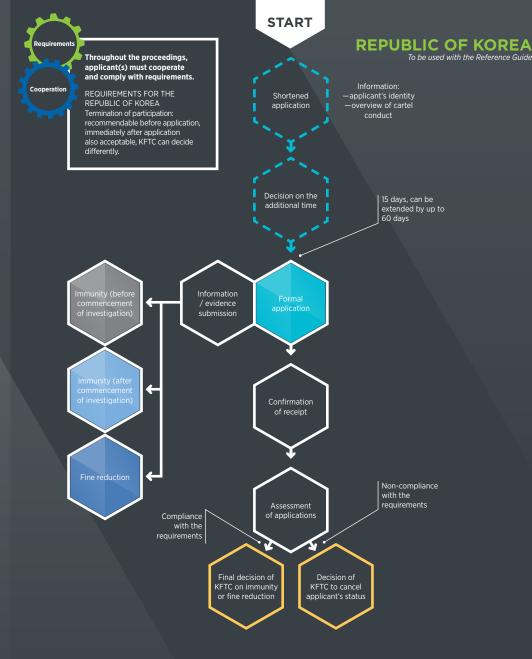
In principle, a leniency application must be prepared and submitted using the KFTC's leniency application form.

There is no formal marker regulation under the Korean leniency programme. It is possible to submit a shortened application and apply for additional time for the submission of information and evidence. which in fact can be assumed as a marker. However, it is with great scrutiny that the KFTC confirms the first place to the first applicant. Furthermore, it has become increasingly difficult to secure the first place in a queue at the KFTC hearing which occurs later than the hearing for the main cartel case. As the place of an applicant in the queue can only be confirmed at the KTFC hearing, an applicant cannot be guaranteed a marker before then.

In the case of the leniency plus programme, the extent of the fine reduction obtained depends on the size of the second cartel, i.e. whether it is smaller or bigger than the first one. This is determined by the amount by which the sales of the relevant goods and services has been affected.

#### Individuals

Individuals are not entitled to apply for leniency. Instead, there is a whistleblowing programme in place that provides a monetary reward to the first informant who presents sufficient evidence of a cartel. The reward amount can be up to KRW 3 billion (approximately US\$ 2.5 million).



#### Key

- Optional
- Mandatory
- Final stage

5--

# **COUNTRY**Russia

# AGENCY

Federal Antimonopoly Service of the Russian Federation (FAS)

## **FAST FACTS**

# Maximum fines

Undertaking: 15% of the income of the violator from the sale of goods (works, services) on the market where the violation occurred, or the size of the expenditure of the violator for the purchase of goods (works, services)
Individual (in administrative case): RUB 50,000, or disqualification for up to three years;

Individual (in criminal case): compulsory labour up to five years, or imprisonment up to seven years

Bid rigging cases: Undertaking: 50% of the initial value of the bid:

Individual: RUB 50,000, or disqualification up to three years

**Concerted practices:** 

**Undertaking:** 3% of the income of the violator from the sale of the goods (works, services) on the market where the violation

occurred, or the size of the expenditure of the violator for the purchase of goods (works, services);

Individual: RUB 20,000, or disqualification up to three years; Vertical agreements:

Undertaking: 5% of the income of the violator from the sale of goods (works, services) on the market where the violation occurred, or the size of the expenditure of the violator for the purchase of goods (works, services) Individual: RUB 30,000, or

#### Scope of leniency

Administrative liability, criminal liability,

disqualification up to one year

Cartels, concerted practices, bid rigging cases, vertical agreements, anticompetitive agreements concluded by state authorities

Leniency available for Undertaking, individual

#### **Reduction in fines**

Amount: up to 99% of the fine Number of applicants: 2. Only the second-in and third-in

#### Exclusion

An applicant which originated the activity cannot obtain a fine reduction

# Leniency plus

How to submit an application

In writing (in person, e-mail, fax, post)
E-mail: tenishev@fas.gov.ru, delo@fas.gov.ru
Fax: +7 499 755 23 23 (ext. 088-275)
Address: 11 Sadovaya-Kudrinskaya st., 125993, Moscow, D-242, GSP-3 Phone (for initial contact): +7 499 755 23 23

# Available languages

Russian

**Marker** No

#### **Brief description of leniency**

Leniency in Russia can be obtained during an administrative or criminal procedure. A leniency application is usually filed during an administrative procedure and is taken into account while initiating a criminal procedure.

Immunity may only be granted to the first applicant which informs the FAS of a cartel and provides them with new evidence which can help the FAS to prove the cartel infringement. The second and third applicant may benefit from a reduction of fines if they provide sufficient evidence to prove the cartel infringement. The forth and the subsequent applicants may benefit from a reduced fine outside of the leniency programme if they fulfill certain conditions (e.g. such as cooperation with the agency, termination of participation in cartel) and did not initiate the cartel. Such a reduction is smaller than the one within the leniency (1/8 of the difference between maximum and

minimum fine admissible for such an applicant). In practice criminal investigations are initiated after the administrative investigation is conducted by the competition agency, taking into account the FAS decision on leniency. In order to obtain leniency in criminal proceedings, an applicant is obliged to compensate fully for harm caused by its participation in a cartel. Damages are calculated by the FAS in the course of the investigation and should be approved by the police.

In general, the applicant is obliged to bring sufficient evidence and information to verify a cartel at the moment of filing an application. The applicant is given a confirmation of receipt that is used only to permit the first applicant to apply for immunity, and the second or third applicant to apply for a fine reduction.

A leniency application can be submitted during the whole period of the investigation, even after the Statement of Objections is published by the FAS but no later than its final decision.

In practice, criminal investigations against the officials are initiated after the administrative investigation is conducted by the competition agency, taking into account, the FAS decision on leniency. In order to obtain leniency in criminal proceedings, an applicant is obliged to compensate fully for harm caused by its participation in a cartel. Damages are calculated by the FAS in the course of the investigation and should be approved by the police.

#### Individuals

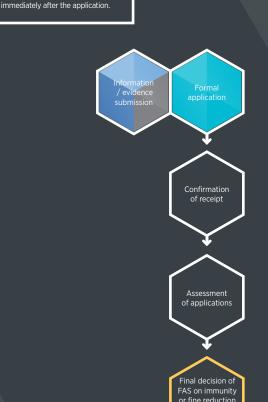
Both companies and individuals can apply for leniency during the administrative procedure. In practice, companies and individuals do not apply for leniency separately. Only individuals can apply for leniency during the criminal procedure.



Termination of participation:

RUSSIA

To be used with the Reference Guide



**START** 

If it is established that cartel activity is also criminal offence

Transfer of the materials and evidence to criminal prosecutor

Final decision of the court on immunity or fine reduction

in administrative

proceedings

Key

OptionalMandatory

Final stage

**- 5/** -

# **COUNTRY** Sweden

## **AGENCY**

Swedish Competition Authority (SCA)—Konkurrensverket

#### **FAST FACTS**

#### Maximum fines

10% of the annual turnover

#### Scope of leniency

Administrative fines determined by court Cartels and vertical agreements

**Leniency available for** Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (in person)
E-mail: eftergift\_kkv@kkv.se

E-mail: ertergitt\_kkv@kkv.se Fax: +46 8 700 15 98

Address: Konkurrensverket, 103 85 Stockholm, Sweden

Visiting address: Torsgatan 11, Stockholm Phone (the Leniency Group): +45 8 700 15 99 (weekdays at 8.00 AM—17.00 PM)

#### **Available languages**

Swedish or English

#### Marke

Yes (only for the first-in applicant)

#### **Brief description of leniency**

Immunity may only be granted to the first applicant who informs the SCA of a cartel or other anticompetitive cooperation, whether horizontal or vertical, open or secret. The applicant must either (i) provide evidence that enables the SCA to conduct an inspection or, in case the SCA already has sufficient evidence to conduct an inspection, (ii) prove the infringement or (iii) in any other way facilitate to a significant extent the SCA's investigation. Upon request by the applicant, the SCA shall state in a decision whether the conditions for granting immunity in accordance with point (i) are fulfilled. The decision is binding on the SCA as well as on the court. Such a request is not possible in relation to points (ii) or (iii).

Undertakings who do not qualify for immunity may benefit from a reduction of fines if they provide evidence of considerable value that to a significant extent facilitate the investigation. The extent of the fine reduction depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

Where multiple applications for immunity have been made in respect of one infringement, the decisive factor in determining the order of priority is the point in time at which the SCA has at its disposal the relevant information.

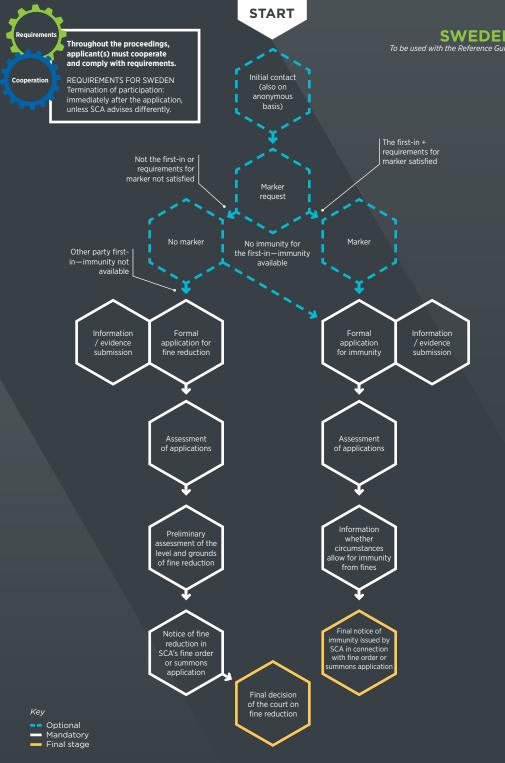
The SCA is open to the possibility to discuss the availability for leniency on an anonymous basis (e.g. via external counsel). For the purposes of being granted a "marker" i.e. being reserved a place in the immunity queue, applicants will be required to reveal their identity.

The marker system is available only for immunity applicants. When receiving an application for a marker, the SCA will inform the applicant if there is another undertaking ahead in the queue.

When the SCA has concluded its investigation, it may submit a summons application requesting a fine on the undertakings involved in the infringement to the court. Only the court can impose a fine in a contentious matter. However, the Competition Act provides the SCA with a "settlement system", under

which the SCA may impose a fine on an undertaking without going to court in case the SCA considers the material circumstances being sufficiently clear ("fine order"). The undertaking can choose to give its consent to or to neglect the fine order, in which case the standard court procedure will apply.

Notice of immunity and reduction of fines is issued in connection with the SCA issuing a fine order or submitting a summons application in reference to the reported infringement to the court. In its fine order or summons application, the SCA states which undertakings have cooperated with the SCA during the investigation of the infringement, and which have thereby been granted a reduction of the administrative fine in relation to the level the SCA would have proposed otherwise. The SCA also presents the grounds for the reduction. The fine reduction proposed by the SCA is not binding on the court, but the court may not impose a fine higher than the SCA has requested.



# COUNTRY Switzerland AGENCY

Competition Commission (ComCo)

#### **FAST FACTS**

#### Maximum fines

**Undertaking:** 10% of the turnover achieved on a group level in Switzerland during the preceding three financial years

#### Scope of leniency

Administrative fines Cartels and vertical agreements

#### **Leniency available for** Undertaking

#### Reduction in fines

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant who coerced others to participate or has played the leading role in the relevant infringement of competition cannot obtain immunity

#### Leniency plus

Yes

#### How to submit an application

In writing (e-mail, fax, post) or orally (in person) E-mail: selbstanzeige@weko.admin.ch or leniency@weko.admin.ch Phone (for initial contact): +41 58 462 20 40 Fax: +41 58 462 20 53

#### Available languages

German, French, Italian

#### Marker

Yes

#### **Brief description of leniency**

Only the first applicant is eligible for full immunity. The Competition Commission (ComCo) grants an undertaking full immunity from sanctions if it provides information that enables the ComCo to open proceedings, or if it provides evidence enabling ComCo to prove a hard core infringement of competition. This can be a cartel but also a vertical agreement.

An undertaking which does not qualify for immunity may benefit from a reduction of fines if it voluntarily cooperates in proceedings and if it terminates its participation in the infringement of competition law no later than at the time at which it submits evidence. In an explanatory report, the ComCo indicates that such a reduction of fine may even be possible in cases of abuse of dominance for which full immunity will not be available. The reduction can be of up to 50% and depends on the importance of the undertaking's contribution to the success of the proceedings. The amount of the sanction can be reduced up to 80% if an undertaking voluntarily provides information or submits evidence on further

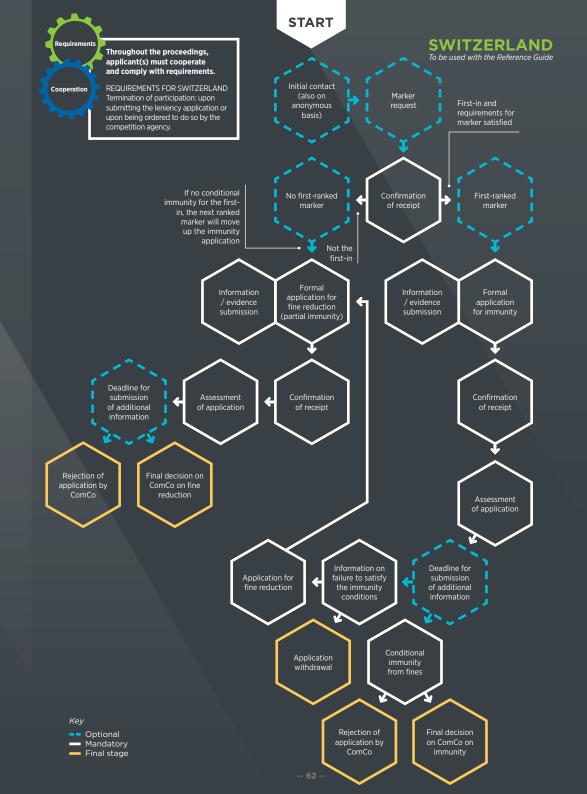
infringements of competition (leniency plus).

It is possible to obtain a marker for immunity applications. The marker is the declaration that the undertaking will submit a leniency application. The timestamp of the marker determines the rank of the leniency application if the latter is submitted in due course supplementing the marker. The Secretariat of the ComCo acknowledges receipt of the leniency application, indicating the date and time. It informs the applicant of any additional information to be submitted and in the case of an anonymous leniency application of the period within which the undertaking must disclose its identity. The Secretariat finally informs the applicant in consultation with a member of the presiding body of the ComCo of the extent to which it concerns the requirements for complete immunity from the sanction as fulfilled.

The ComCo shall consider subsequently received applications for immunity from fines only after a decision concerning the first leniency application. If the marker of the first applicant is not supplemented by a leniency

application containing all required information it will be disregarded and the rank it occupied becomes available again. If that is the case, the ComCo will contact the subsequent marker applicant. The ComCo will decide at the end of the proceedings whether to grant complete immunity from a sanction. It may only depart from the previous communication by the Secretariat if it subsequently receives information precluding it from granting of immunity.

All undertakings having submitted leniency applications have a duty to cooperate during the entire proceedings that goes beyond the usual obligation to cooperate in administrative procedures. This duty encompasses, in particular, the willingness to make statements during interviews, to respond to requests for information, as well as to submit, voluntarily or upon request of the authorities, all evidence (including international evidence) which is accessible to the undertaking. If its cooperation is insufficient, the undertaking may lose the guaranteed immunity from the sanction.



# COUNTRY

The Netherlands

#### **AGENCY**

Authority for Consumers and Markets (ACM)

— Autoriteit Consument and Markt

# **FAST FACTS**

#### **Maximum fines**

Undertaking or individual: max. EUR 900,000, or 10% of turnover multiplied by the duration of infringement in years with a maximum of four years, whichever is the higher

#### Scope of leniency

Administrative fines Cartels

#### Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

No

#### How to submit an application

In writing (in person, e-mail, fax, post) or orally (by phone, in person)
E-mail: clementie@acm.nl
Fax: +31 70 7 222 355
Address: Muzenstraat 41, 2511 WB The Hague

Phone: +31 70 722 2302

#### Available languages

Dutch

#### Marker

Yes

#### **Brief description of leniency**

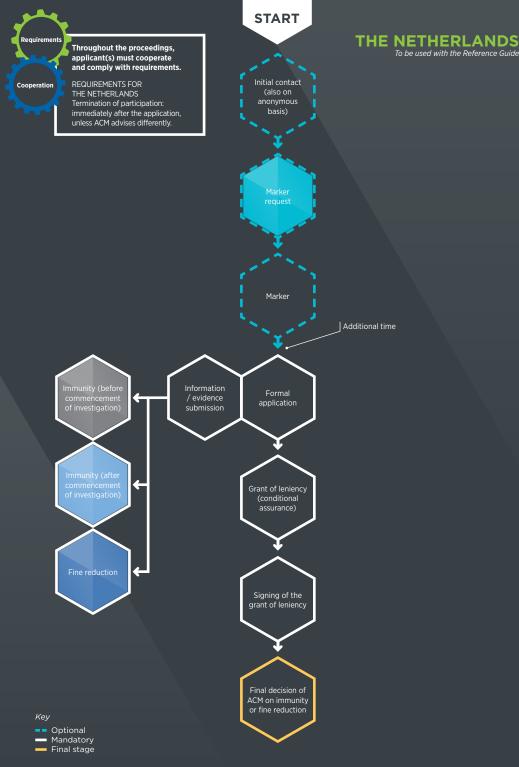
Immunity may only be granted to the first applicant which informs the ACM of a cartel and provides evidence that enables the ACM to conduct an inspection. Obtaining immunity by the first-in applicant is also possible after the ACM has begun its investigation, if the ACM has not already issued a Statement of Objections and if the ACM has been provided with the documents dating from the cartel period that are not already in the ACM's possession.

Applicants which do not qualify for immunity may benefit from a reduction of fines. A reduced fine can be obtained if the ACM has not already issued a Statement of Objections. The extent of the reduction in the fine depends essentially on two factors: the time of submission of the evidence important to the case and the value of this evidence.

#### Individuals

Both companies and individuals can apply for leniency. Individuals can apply for leniency independently, as well as jointly with other individuals, provided that they work at the same undertaking involved in the cartel at the time the application is submitted.

An individual may be eligible for the same immunity or reduction of fines as the undertaking at which he or she works or used to work, if he or she declares that he or she wishes to profit from the undertaking's leniency application and also individually meets the leniency conditions. This also applies to former employees, though the ACM may refuse to apply the undertaking's leniency application to a former employee if the ACM considers such an application to be against the interest of the investigation.



# COUNTRY Turkey

#### **AGENCY**

Turkish Competition Authority (TCA)

— Rekabet Kurumu

#### **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover Individual: 5% of the fine imposed on the undertaking

#### Scope of leniency

Administrative fines Cartels

#### Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 50% of the fine for undertakings, up to 100 % for individuals

Number of applicants: no limitation

#### Exclusion

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

Ye

#### How to submit an application

In writing (e-mail, fax, post) or orally (in person) E-mail: pismanlik@rekabet.gov.tr Fax: +90 312 266 79 20 Address: Universiteler Mahallesi 1597. Cadde No. 9 Bilkent Cankaya 06800 Ankara Phone (for initial contact): +90 312 291 44 06

#### Available languages

Turkish

#### Marker

Yes

#### **Brief description of leniency**

Immunity may only be granted to the first applicant which informs the TCA of a cartel and provides evidence that enables the TCA to conduct an inspection or prove the cartel infringement. To obtain immunity the application must be submitted prior to notification of the investigation report.

Applicants which do not qualify for immunity may benefit from a reduction of fines if they provide evidence that brings significant added value to the one already collected by the TCA. A higher reduction will be granted to the first and second leniency applicants.

When determining whether an applicant qualifies for immunity or a reduction in fines, factors such as the quality, efficiency, and timing of the applicant's cooperation as well as explicit demonstration of evidence of a violation are taken into consideration. Accordingly, such determination is at the discretion of the TCA.

The TCA has sole discretion when assessing whether or not the information submitted with the leniency application is "essential" to the investigation. Accordingly, if information provided is not deemed to have been "essential" to the investigation or has already been obtained by a TCA case-handler, an applicant will at most benefit from a reduction in fines.

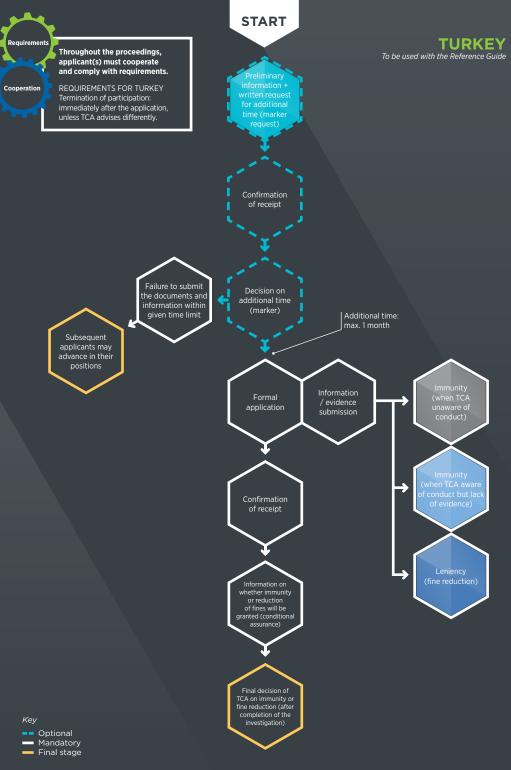
The application must be deemed to have been made independently, so as to prevent fraudulent applications.

#### Individuals

If an individual is the first party to come forward with information and documents that help identify a cartel and which qualify him / her for immunity, the undertaking to which that individual is related does not benefit from that immunity.

When an undertaking receives immunity, the same immunity extends to the managers and employees.

When an undertaking benefits from a reduction in fines, the reduced penalties also apply to its managers and employees who have actively cooperated with the TCA.



# COUNTRY Ukraine

## **AGENCY**

Antimonopoly Committee of Ukraine (AMC)

# **FAST FACTS**

#### Maximum fines

Undertaking: 10% of the annual turnover

#### Scope of leniency

Administrative fines
Cartels and vertical agreements

# **Leniency available for** Undertaking

#### **Reduction in fines**

Amount: up to 50% of the fine Number of applicants: no limitation

#### Exclusion

An applicant which initiated or led the activity or coerced others to participate cannot obtain immunity

#### Leniency plus

Nic

#### How to submit an application

In writing (in person, e-mail)
E-mail: leniency@amcu.gov.ua
Address: 45 V. Lypkivskoho St., Kyiv 03035, Ukraine
Phone (for initial contact): +38(044)251-62-08

#### **Available languages**

Ukrainian

#### Marker

Yes (only for the first-in applicant)

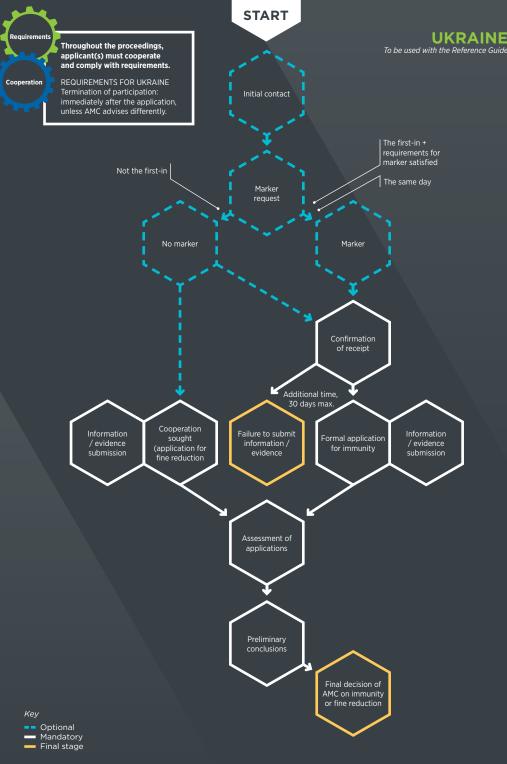
#### **Brief description of leniency**

Full immunity from administrative fines may be granted only to the first applicant which notifies the AMC about the violation prior to issuing a statement of objections in the relevant case. The applicant has to provide all available evidence and/or information concerning the violation, and such information should be material for establishing the violation, sufficiently meaningful for the AMC to find an infringement.

Fine reduction is not available under the leniency programme. However, according to the AMC's public statements the authority will adequately reward subsequent applicants for effective cooperation in collection of evidence (without specifying or limiting their number). Under general rule, the fine may be reduced of up to 50% of the basic amount of fine if there are any attenuating circumstances.

The AMC is not required to make any indication as to whether the conditions are met by the applicant and whether immunity is likely to be granted until rendering the final decision in the case. The formal decision is preceded by the preliminary conclusions indicating aggravating/attenuating circumstances which should be taken into account when determining the level of fine.

It is possible to inquire the AMC whether an investigation has been opened or a marker has been issued. The AMC responds within a working day about an opened investigation (if any) or a granted marker (if any).



# COUNTRY United Kingdom

# **AGENCY**

Competition and Markets Authority (CMA)

# **FAST FACTS**

#### **Maximum fines**

Undertaking: 10% of a capital group's worldwide annual turnover Individual: unlimited

#### Scope of leniency

Civil liability (fines), criminal liability, director disqualification Cartels

#### Leniency available for

Undertaking, individual

#### **Reduction in fines**

Amount: up to 100% of the fine for the first-in, up to 50% for subsequent applicants Number of applicants: no limitation

#### **Exclusion**

An applicant which coerced others to participate cannot obtain immunity

#### Leniency plus

Vo

#### How to submit an application

All initial contact should be made by phone E-mail: general.enquiries@cma.gsi.gov.uk Phone (for all initial contact): +44 20 3738 6833 Address:
Competition and Markets Authority Victoria House 37 Southampton Row WCIB 4AD London

#### **Available languages**

English

#### Marker

Yes

# **Brief description of leniency**

The CMA in the United Kingdom offers immunity or leniency to undertakings that confess their involvement in a cartel. It can prevent an individual from being prosecuted in England, Wales or Northern Ireland and from being disqualified as a director.

Total immunity from fines will be given to the first undertaking to provide the CMA with evidence of cartel activity before the CMA starts an investigation (Type A Immunity).

At the CMA's discretion, an undertaking may also receive total immunity if it is the first to provide the CMA with evidence of cartel activity after the CMA starts an investigation but before it issues a Statement of Objections (Type B Immunity).

In the same situation as outlined above in relation to Type B Immunity, the CMA can, instead of giving total immunity, choose to grant leniency and reduce the

level of the financial penalty by up to 100% (Type B Leniency).

If an undertaking is not the first to come forward or for some other reason does not satisfy the requirements for Type B Leniency, the CMA can reduce the level of financial penalty by up to 50% (Type C Leniency).

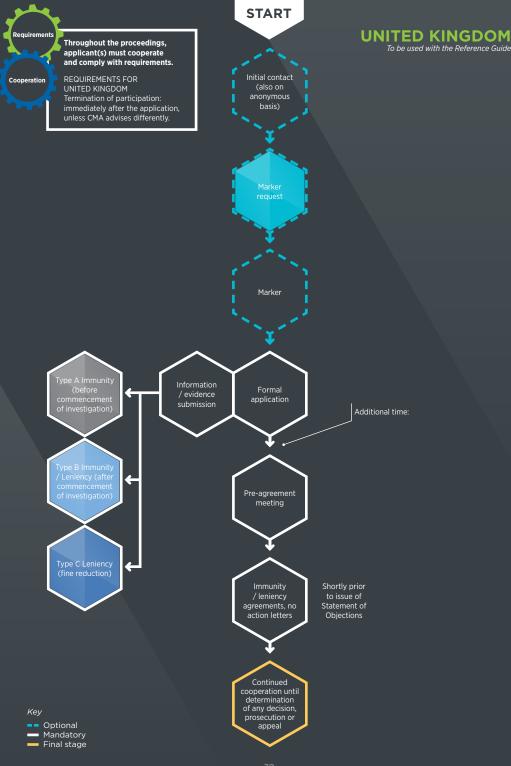
There is no prescribed form of application for immunity or leniency. In order to obtain immunity or leniency, the applicant must admit it participated in cartel activity and satisfy other requirements.

#### Individuals

Individuals may receive a no-action letter from the CMA granting them immunity from prosecution. The CMA may grant a no-action letter if an individual fulfills the requirements, including admitting taking part in the cartel and cooperating completely and continuously throughout the investigation.

Where Type A Immunity or Type B Immunity is given to an undertaking, blanket immunity is automatically given to all current and former employees and directors who cooperate with the CMA. Where Type B Leniency or Type C Leniency is given to an undertaking, the CMA may choose to grant individual immunity to a select number of the current or former employees or directors of the undertaking.

The CMA will not normally apply for a Competition Disqualification Order against any of the current directors of the undertaking that has been given immunity or leniency in relation to the activity to which the immunity or leniency relates.



# COUNTRY

United States of America

#### **AGENCY**

Antitrust Division of the US Department of Justice (DOJ)

## **FAST FACTS**

#### **Maximum fines**

Undertaking: twice the gain derived from or loss caused by the violation Individual: imprisonment for 10 years, monetary fine of US\$1 million

#### Scope of leniency

Criminal liability (only violations of Sherman Act)
Cartels

#### **Leniency available for** Undertaking, individual

#### **Reduction in fines**

Amount: determined on case-by-case basis Number of applicants: no limitation

#### Exclusion

An applicant which originated or led the activity or coerced others to participate cannot obtain immunity

#### Leniency plus

Yes

#### How to submit an application

An application can be submitted by contacting a DOJ attorney. Most often this process is commenced through a telephone call. Tel: (1) 202 514 3543

#### **Available languages**

English

#### Marker

Yes (only for the first-in applicants)

#### **Brief description of leniency**

The DOJ has both a corporate leniency policy and an individual leniency policy. Leniency in the United States means that the DOJ will not criminally charge an individual or an undertaking and its employees for their reported conduct. The leniency programme applies only to the first-in applicant.

There are two types of leniency Type A Leniency and Type **B Leniency**. Type A leniency is only available before an investigation has begun. Type B Leniency is available even after an investigation has begun. However, in the latter case the DOJ determines also whether granting leniency would be unfair to others, taking into account how early the undertaking came forward and whether it was the leader and / or originator of the illegal activity. The applicant must confess the wrong-doing. In the case of a company, the wrongdoing must be a corporate act, as opposed to that of an individual executive or officer.

In order to obtain leniency the undertaking must make appropriate restitution . In most cases the DOJ will not require the leniency applicant to make direct restitution to the victims of the violation. The DOJ recognizes that identifying the victims and determining an appropriate restitution amount is difficult and complex. It will be determined during through private civil damage litigation.

There is no leniency policy expressly addressing subsequent (later than the first-in) applicants. Details of the cooperation and benefits are determined on a case-by-case basis. Companies that come in earlier and provide more valuable cooperation can obtain greater benefits.

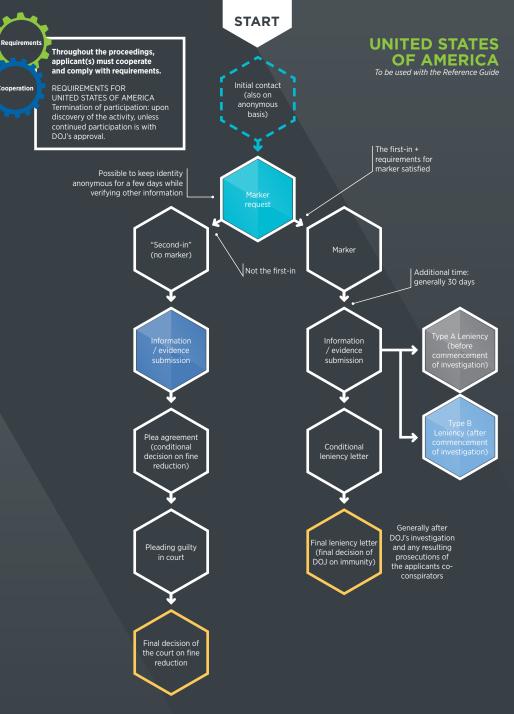
Affirmative Amnesty occurs when the DOJ discovers potential cartel conduct before anyone has sought immunity. The DOJ then approaches an "insider," discloses the existence of the investigation, and exchanges immunity for the insider's cooperation in exposing the inner workings of the cartel.

There is no uniform leniency proffer. Initial contact with the DOJ is generally conducted orally due to discovery risks in subsequent private damage actions. If an immunity applicant misrepresents facts or fails to fully cooperate with the DOJ, the DOJ can rescind an immunity agreement. To date the DOJ has only attempted this action once.

#### Individuals

An individual may qualify for immunity even if the undertaking does not seek immunity (Individual Leniency Policy). An individual may qualify for immunity only if the DOJ has not already received information about the illegal activity from another source.

If an undertaking qualifies for Type A Leniency, its officers, directors, and employees can also qualify for immunity and will not be prosecuted criminally if they admit their involvement in the illegal activity, and cooperate in the investigation. If an undertaking does not quality for Type A Leniency, individual immunity is considered by the DOJ under the Individual Leniency Policy. In case of second-in and subsequent applicants, benefits for individuals are determined on a case-by-case basis.



#### Key

-- Optional

MandatoryFinal stage

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# ABOUT THE INTERNATIONAL CHAMBER OF COMMERCE (ICC)

The International Chamber of Commerce (ICC) is the world's largest business organisation with a network of over 6 million members in more than 100 countries. We work to promote international trade, responsible business conduct and a global approach to regulation through a unique mix of advocacy and standard setting activities—together with market-leading dispute resolution services. Our members include many of the world's largest companies, SMEs, business associations and local chambers of commerce.

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#### ICC COMMISSION ON COMPETITION

The ICC Commission on Competition ensures that business needs and the realities of markets are taken into account in the formulation and implementation of competition laws and policies. It also identifies key issues in competition policy facing the international business community and contributes the business voice to debates to resolve these. The commission brings together over 300 leading experts in the field of Antitrust from 42 countries, working together to develop cutting-edge policy for business. As such, the Commission is recognized as a venue for exchange and innovation, and regularly shares the voice of business on antitrust issues with intergovernmental forums such as the European Commission, ICN, OECD as well as national antitrust regulators.

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